



**Education**  
Centre for Education  
Statistics & Evaluation

# **Big data, big possibilities, big challenges: Lessons from using quasi-experimental designs in evaluation of educational reforms**

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# About CESE



Provide data analysis, information and evaluation that improve effectiveness, efficiency and accountability



Collect essential education data and provide a one-stop shop for information needs



Build capacity across the whole education sector so that everyone can make better use of data and evidence

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# Overview

- Theory of causal attribution
  - Randomised controlled trials just a special case for causal inference
- Planning, conducting and presenting a quantitative evaluation
- Local Schools, Local Decisions (LSLD) evaluation case example
  - Using regression methods to test predictions based on program logic
- Reading Recovery (RR) evaluation case example
  - Using regression and propensity score methods to estimate average treatment effects
- Literacy and Numeracy Action Plan (LNAP) Phase 2 evaluation case example
  - Using propensity score methods to influence research design
- Final thoughts

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# Theory of causal attribution

- Rubin Causal Model
  - Unified perspective of causal inference
- Causal effects defined by within-unit differences
  - Potential outcomes defined as outcome value after application of treatment **and** non-application of treatment
  - Fundamental problem of causal inference
- Randomised trials just a special case
  - Assignment mechanism allows within-unit differences to be easily inferred from between-unit observations
  - Often not possible based on ethical and/or political grounds
- Causal effect estimation is possible with observational data, but not necessarily the goal of a quantitative outcome evaluation
  - Regression based methods
  - Propensity score methods

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# Planning, conducting and presenting a quantitative evaluation

- Influencing the research design stage
- Scoping and operationalising research questions
  - Features of the policy/initiative
  - Data availability
  - Mapping data to appropriate outcomes
  - Formalising analysis approach
- Conducting the analysis
  - Skills assessment
- Presenting the results
  - Graphical and verbal methods
  - Quantify uncertainty
- Influencing policy and decision-making



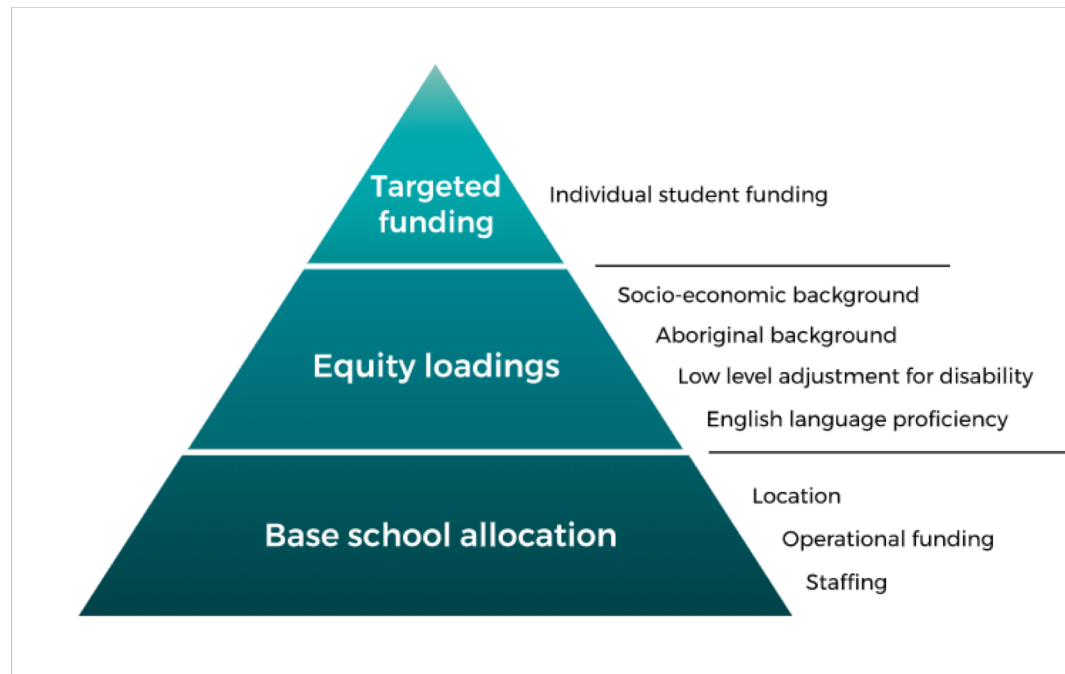
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# Scoping and operationalising research questions

## Local Schools, Local Decisions (LSLD) evaluation

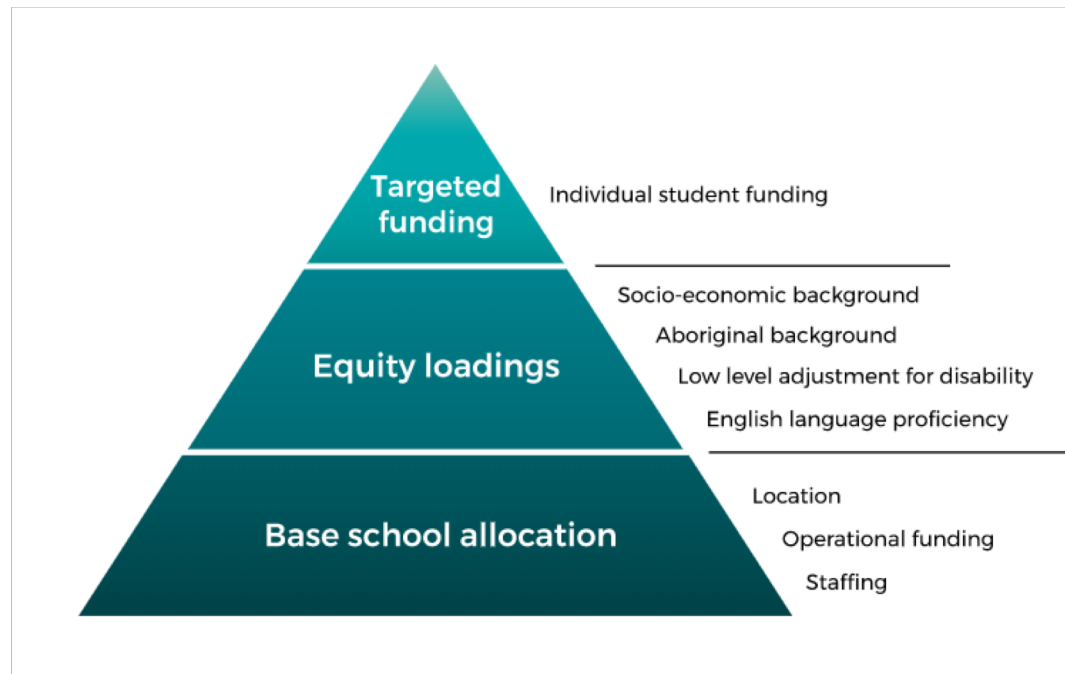
- Progressively implemented since 2012, LSLD includes 37 different initiatives
  - Almost all initiatives in place by the end of 2016
- Includes a phased transition to a needs-based funding model for NSW schools
  - Resource Allocation Model (RAM) - \$667M



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## **What has been the impact of LSLD and RAM funding on school and student outcomes?**

- Could not identify counterfactual potential outcomes due to the systemic nature of the policy
- Formulate predictions based on program logic
  - We predicted that schools with higher levels-of-need would show greater changes across time than those with lower levels-of-need

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- Features of the policy/initiative
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- Map data to outcomes
  - Use attendance data from 2011 through 2016
  - Use *Tell Them From Me* (TTFM) data from 2013 and 2016
  - Others...
- Formalise analysis approach
  - Use latent variable growth curve models to estimate school-specific changes in outcomes across time
  - Relate school-specific changes to levels-of-need

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## Local Schools, Local Decisions (LSLD) evaluation

- Features of the policy/initiative

$$\text{level of need}_s = \ln \left( \frac{\sum_{i=1}^4 \text{RAM equity loading}_{si}}{\left( \left( \sum_{p=1}^6 \sum_{c=1}^4 \text{enrolment count}_{spc} \right) / 4 \right)} \right)$$

- Map data to outcomes

$$n_{st} = \text{number of enrolment days}_{st} = \sum_{p=1}^6 \sum_{c=1}^4 \text{enrolment count}_{stpc} \cdot \text{school days}_{stpc}$$

$$y_{st} = \text{number of attended days}_{st} = n_{jt} - \sum_{p=1}^6 \sum_{c=1}^4 \text{absent days}_{stpc}$$

- Formalise analysis approach

$$y_{st} \sim \text{Binomial}(n_{st}, \pi_{st}),$$

$$g(\pi_{st}) = (\beta_{00} + \beta_{01} \cdot \text{need GMC}_s + \beta_{02} \cdot \text{need GMC}_s^2 + e_{st} + u_{0s}) + (\beta_{10} + \beta_{11} \cdot \text{need GMC}_s + \beta_{12} \cdot \text{need GMC}_s^2 + u_{1s}) \cdot \text{time}_{st} + \beta_{20} \cdot \text{time}_{st}^2 + \beta_{30} \cdot \text{ICSEA CMC}_{st},$$

$$\text{for } t = 0, 1, \dots, T \text{ calendar years and } s = 1, 2, \dots, n_t \text{ schools, and } e_{st} \sim N(0, \sigma_e^2) \text{ and } \mathbf{u}_s \sim \text{MN} \left[ \begin{pmatrix} 0 \\ 0 \end{pmatrix}, \begin{pmatrix} \sigma_{u0}^2 & \sigma_{01} \\ \sigma_{10} & \sigma_{u1}^2 \end{pmatrix} \right].$$



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# Presenting the results

## Local Schools, Local Decisions (LSLD) evaluation

Table G3 Parameter estimates obtained from the final attendance model – primary schools					
Model parameter	Point estimate	Standard error	p value	Wald based 95% confidence intervals	
				Lower limit	Upper limit
$\beta_{00}$	2.69	0.01	<.005	2.67	2.70
$\beta_{01}$	-0.20	0.01	<.005	-0.22	-0.19
$\beta_{02}$	-0.03	0.01	<.005	-0.04	-0.01
$\beta_{10}$	0.04	0.00	<.005	0.04	0.04
$\beta_{11}$	-0.00	0.00	0.30	-0.00	0.00
$\beta_{12}$	--	--	--	--	--
$\beta_{20}$	-0.01	0.00	<.005	-0.01	-0.01
$\beta_{30}$	0.00	0.00	<.005	0.00	0.00
$\sigma_e$	0.11	--	--	--	--
$\sigma_{u0}$	0.21	--	--	--	--
$\sigma_{u1}$	0.03	--	--	--	--
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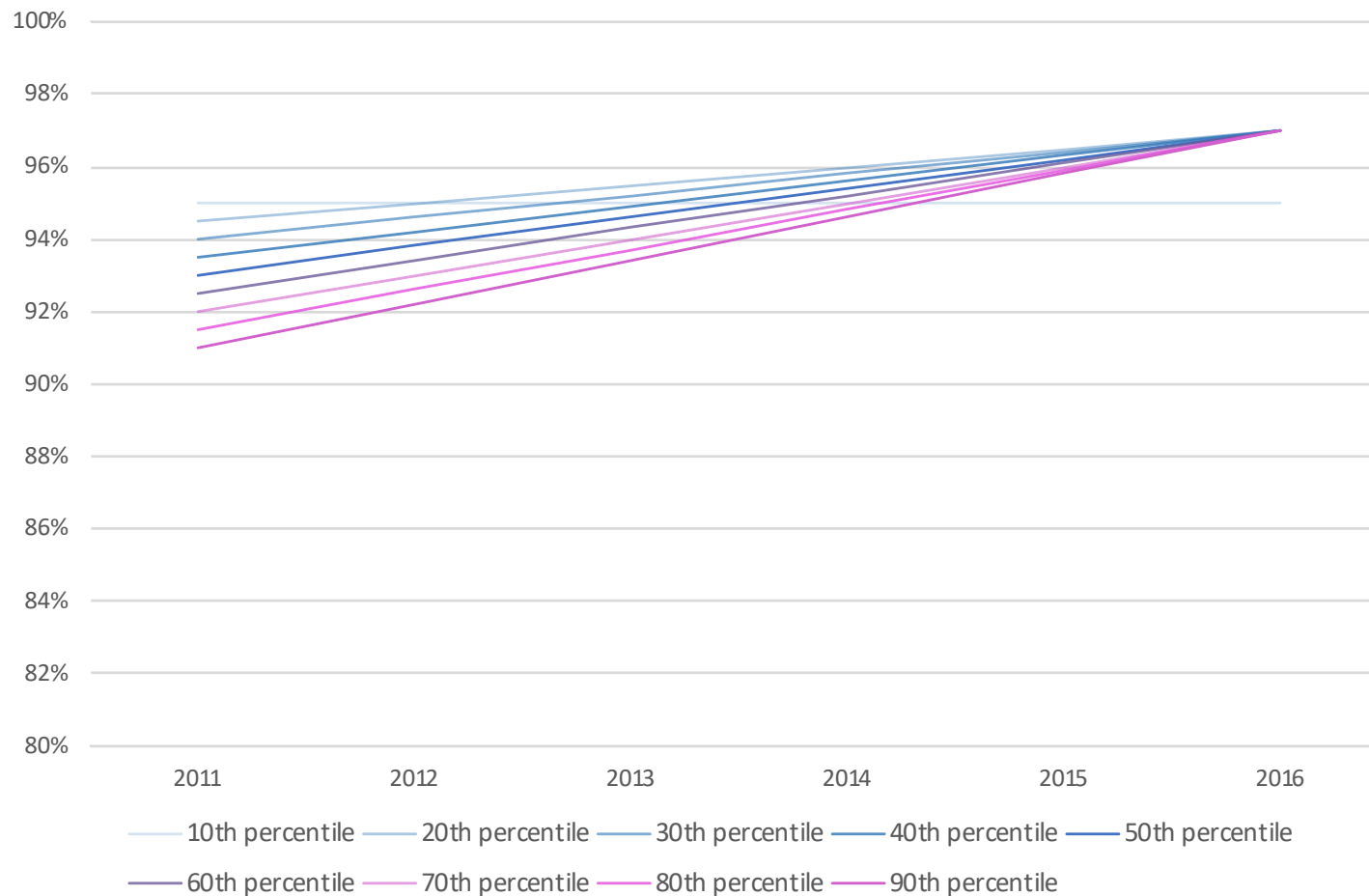
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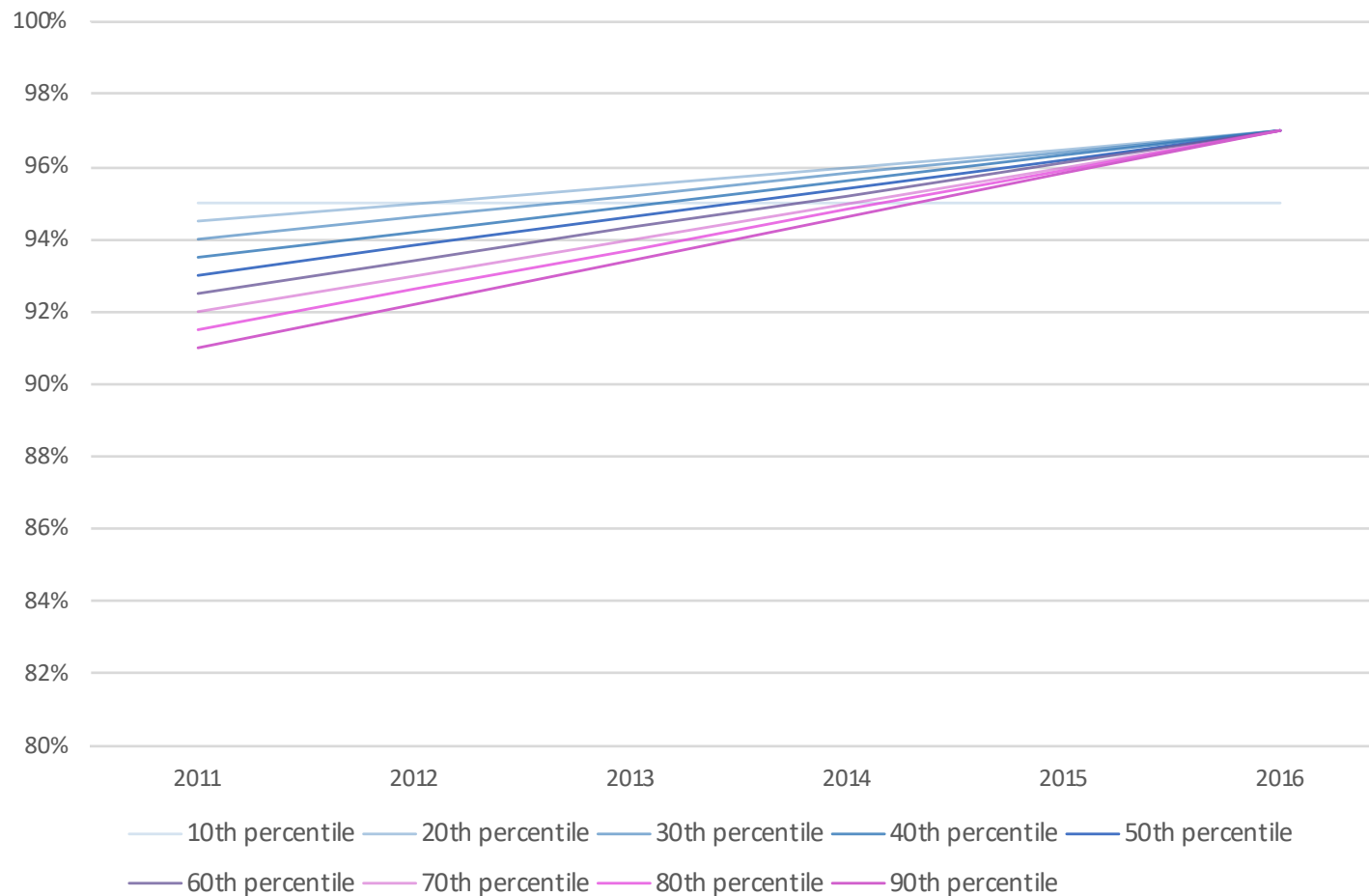
- Hypothesised attendance rates for primary schools with different levels-of-need



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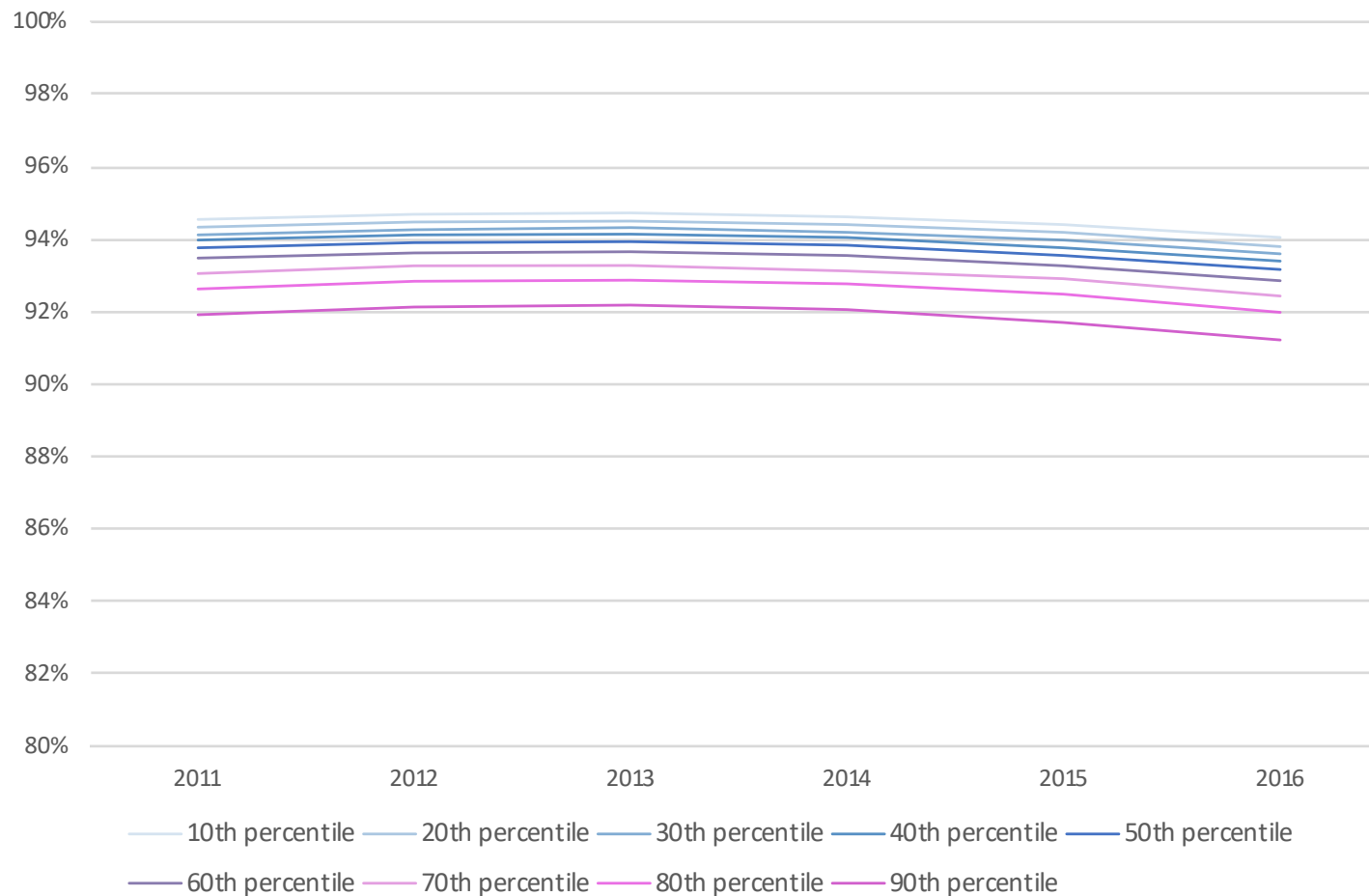
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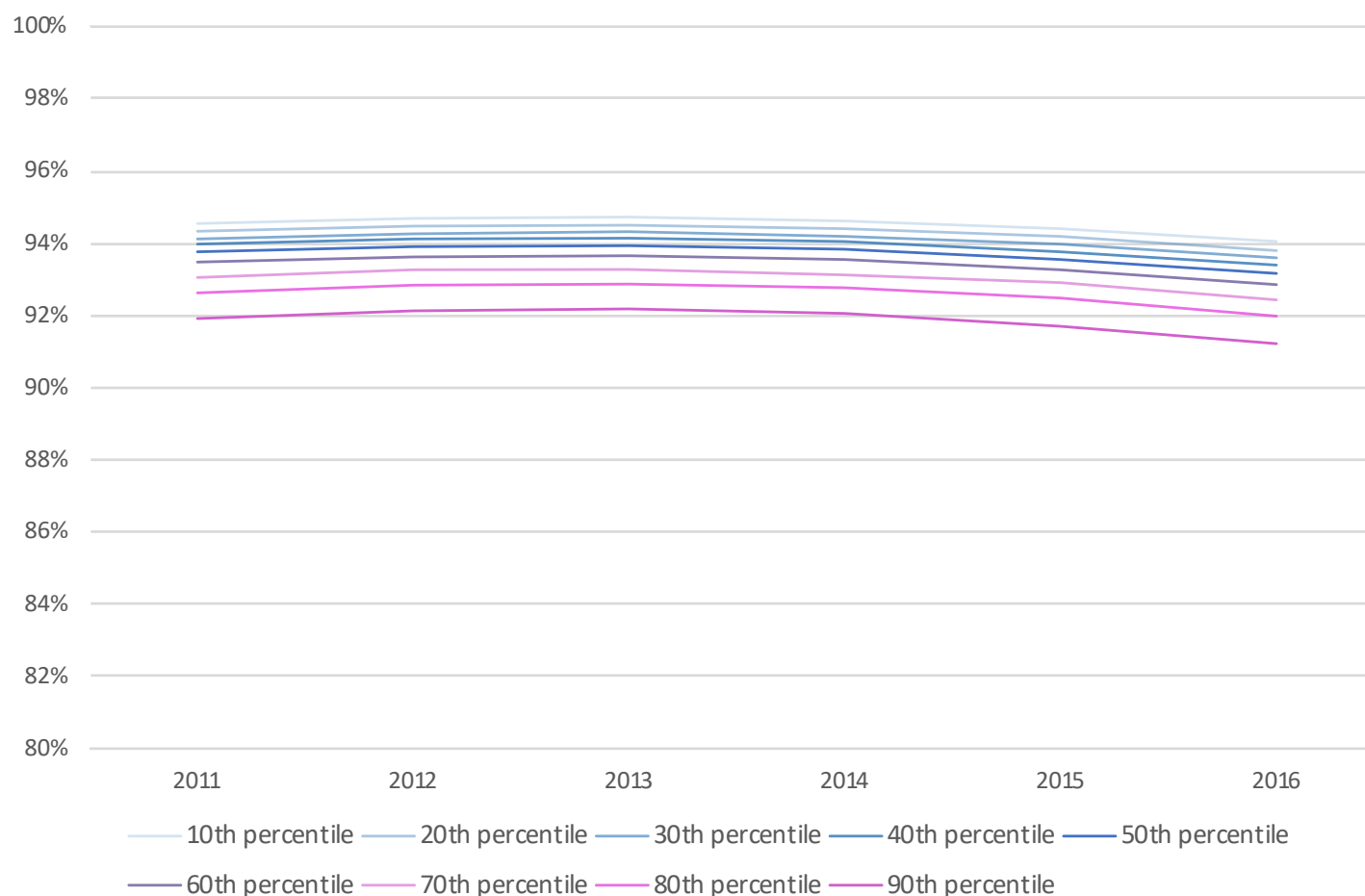
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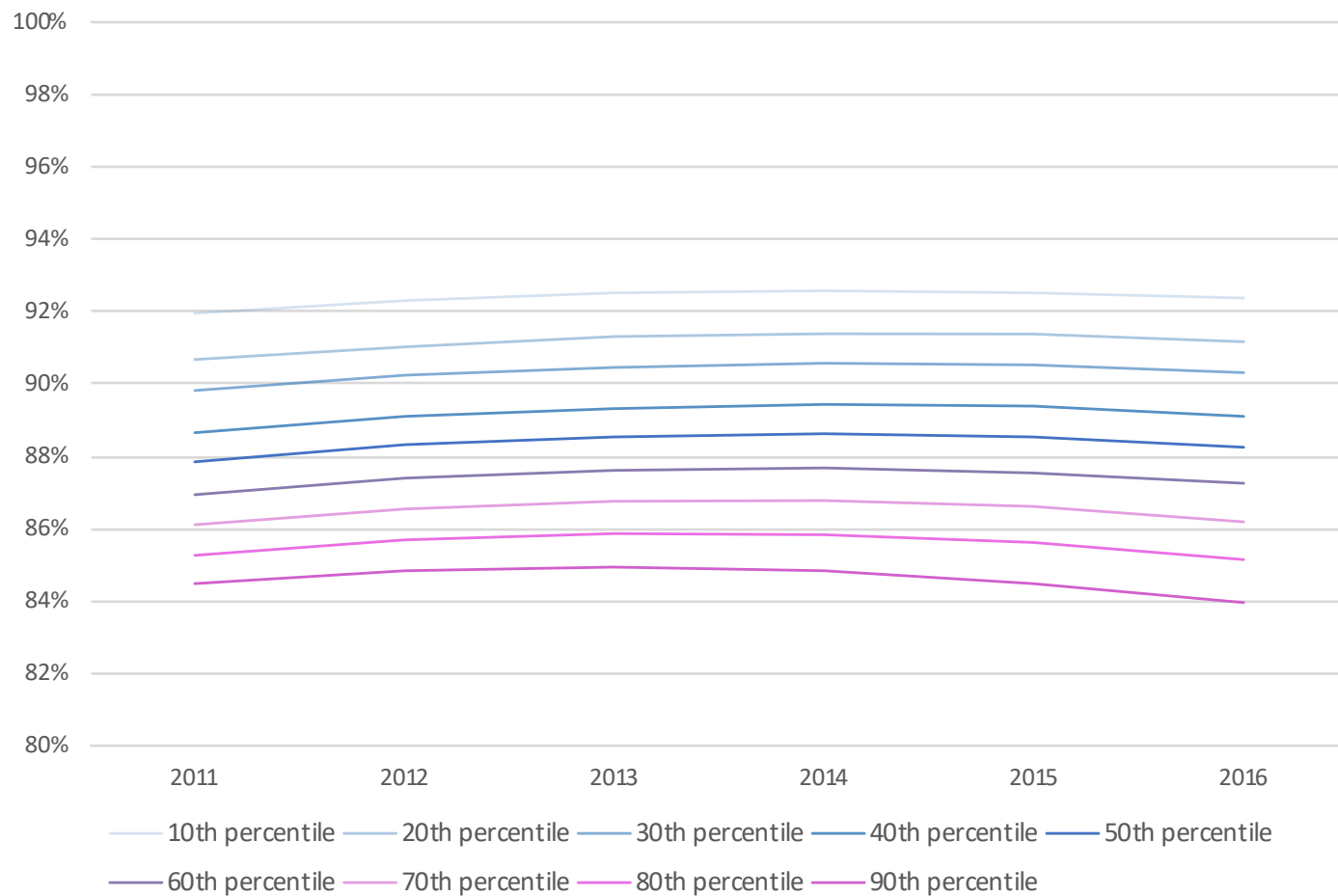
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- Predicted attendance rates for **secondary schools** with different levels-of-need

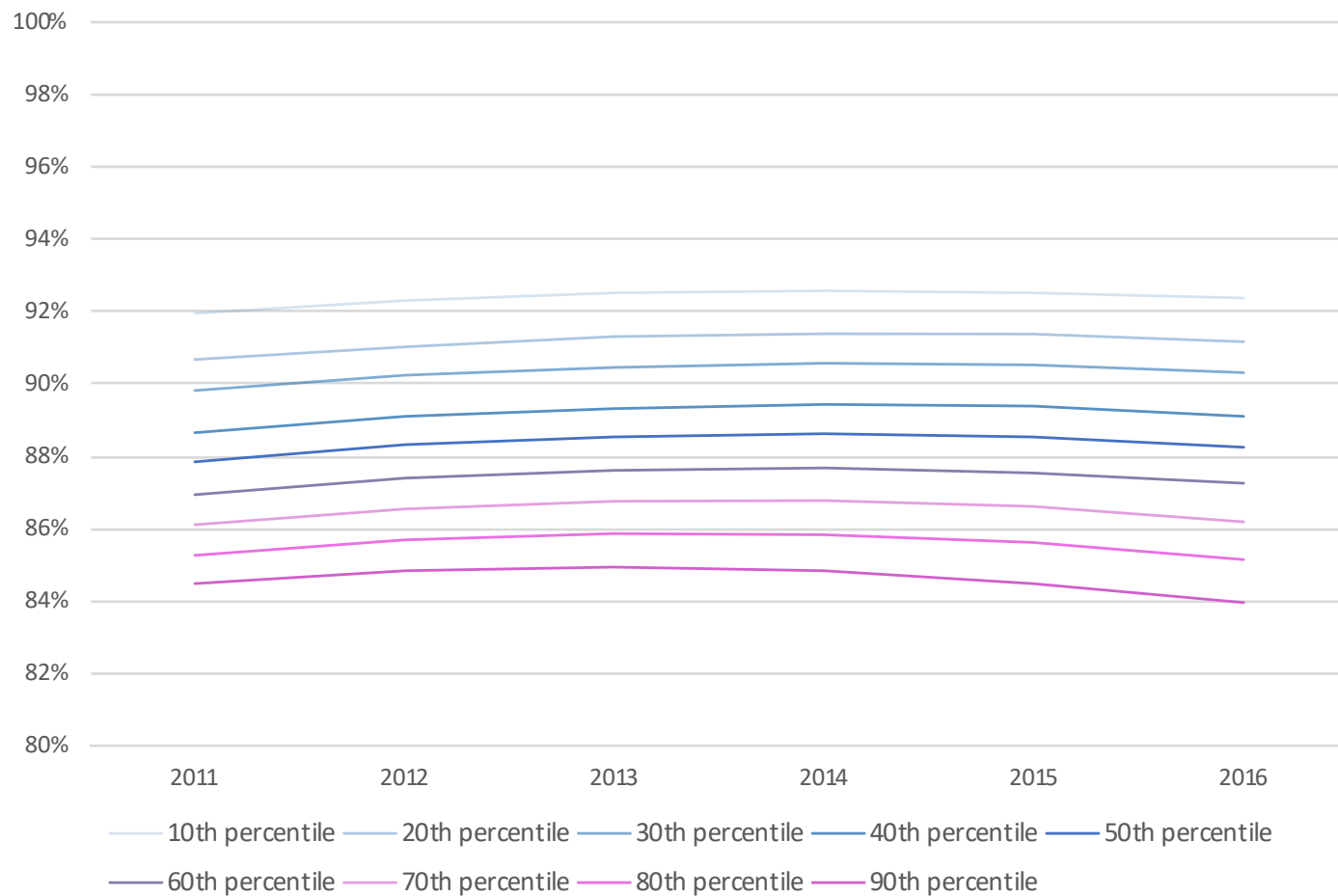




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- Map data to outcomes
  - During the past 4 weeks how often have you been spoken to by a teacher or principal for any of the following reasons:

- Being disruptive in class
- Making inappropriate comments
- Getting into fights
- Breaking a school rule
- Lying or cheating

Never	Once a week	2/3 times a week	Almost every day
✖			
	✖		
✖			
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$$\text{Step 1) } \Pr(Y_{ij} = k | \alpha_i, \beta_i, \theta_j) = \frac{\exp(k\alpha_i\theta_j + \beta_{ik})}{1 + \sum_{s=1}^{K_i} \exp(s\alpha_i\theta_j + \beta_{is})}$$

$$\text{Step 2) } f(\mathbf{y}_j | \hat{\mathbf{B}}, \theta_j) = \prod_{i=1}^I \Pr(Y_{ij} = y_{ij} | \hat{\mathbf{B}}, \theta_j)$$

$$\text{Step 3) } L_j(\hat{\mathbf{B}}) = \int_{-\infty}^{\infty} f(\mathbf{y}_j | \hat{\mathbf{B}}, \theta_j) \phi(\theta_j) d\theta_j$$

$$\text{Step 4) } \omega(\theta_j | \mathbf{y}_j, \hat{\mathbf{B}}) = \frac{f(\mathbf{y}_j | \hat{\mathbf{B}}, \theta_j) \phi(\theta_j)}{L_j(\hat{\mathbf{B}})}$$

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for  $s = 1, 2, \dots, 80$  schools,  $j = 1, 2, \dots, n_s$  students,

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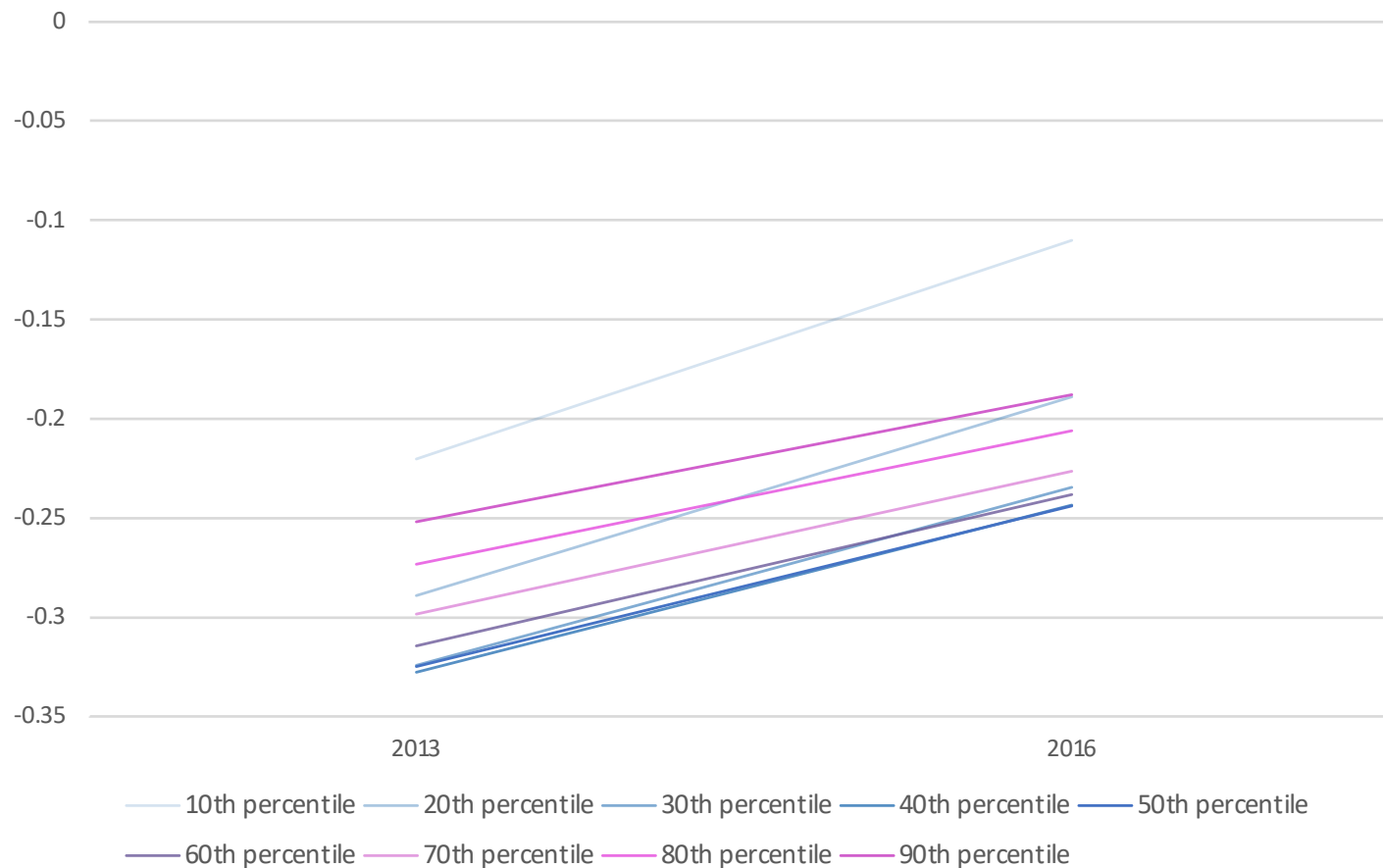
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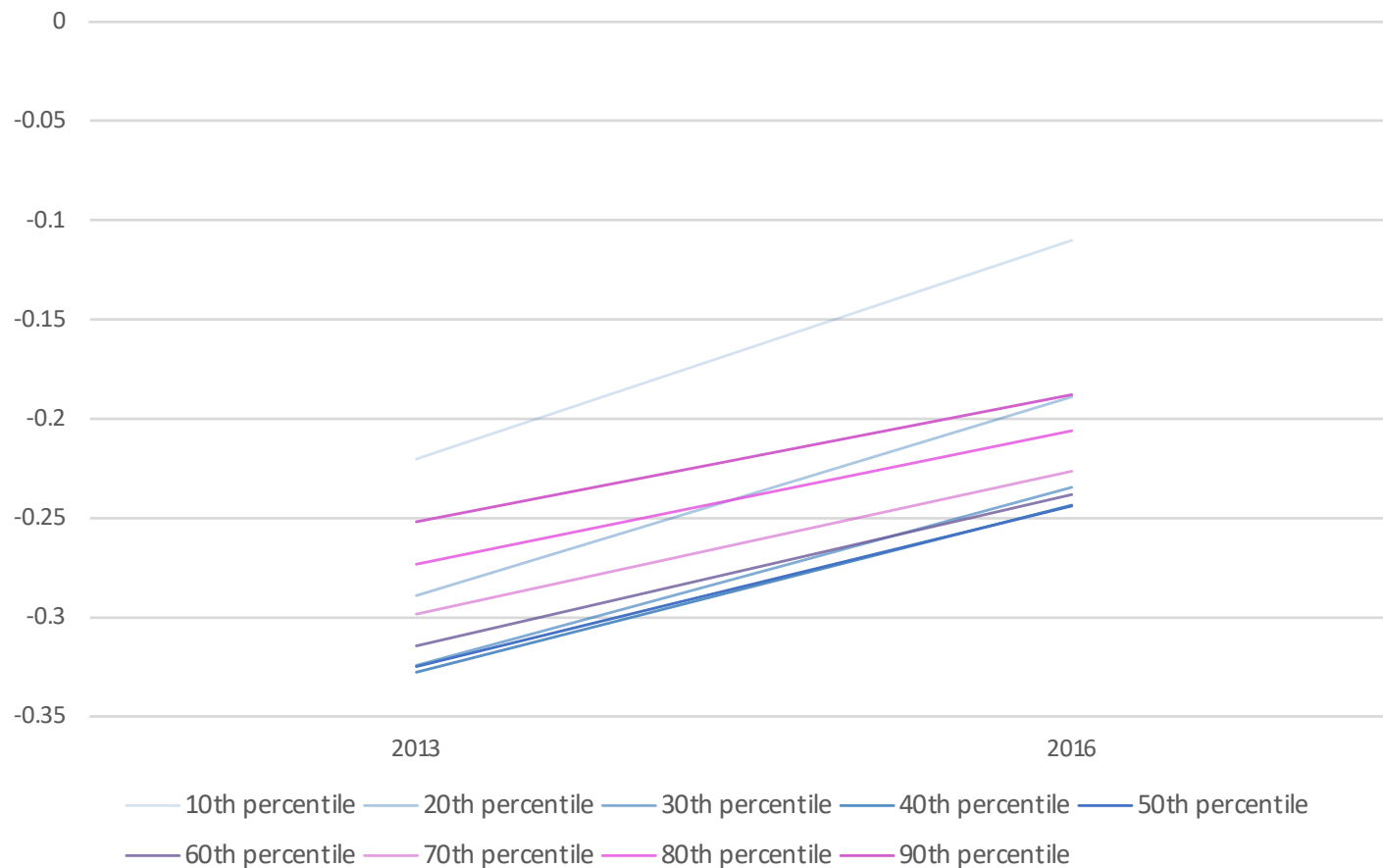
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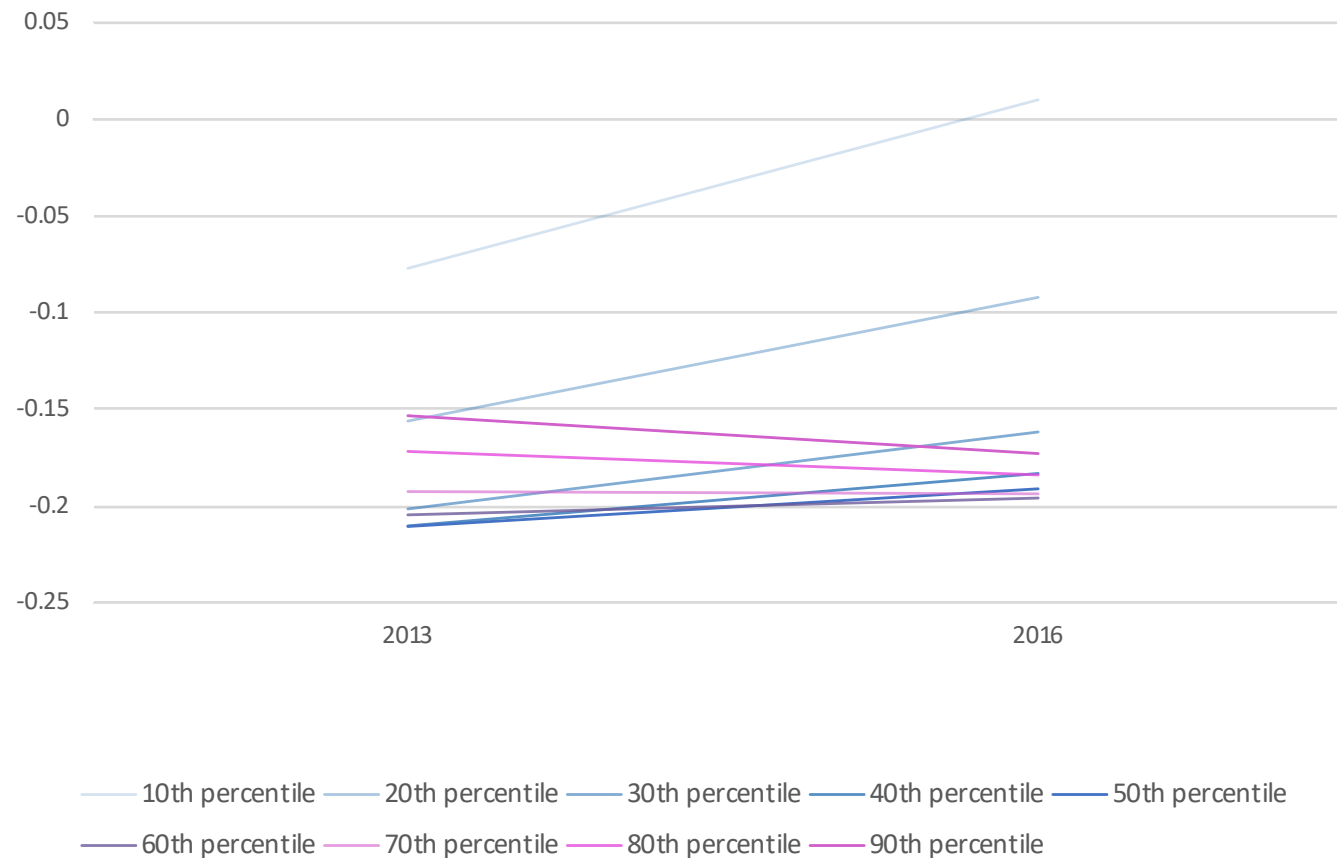
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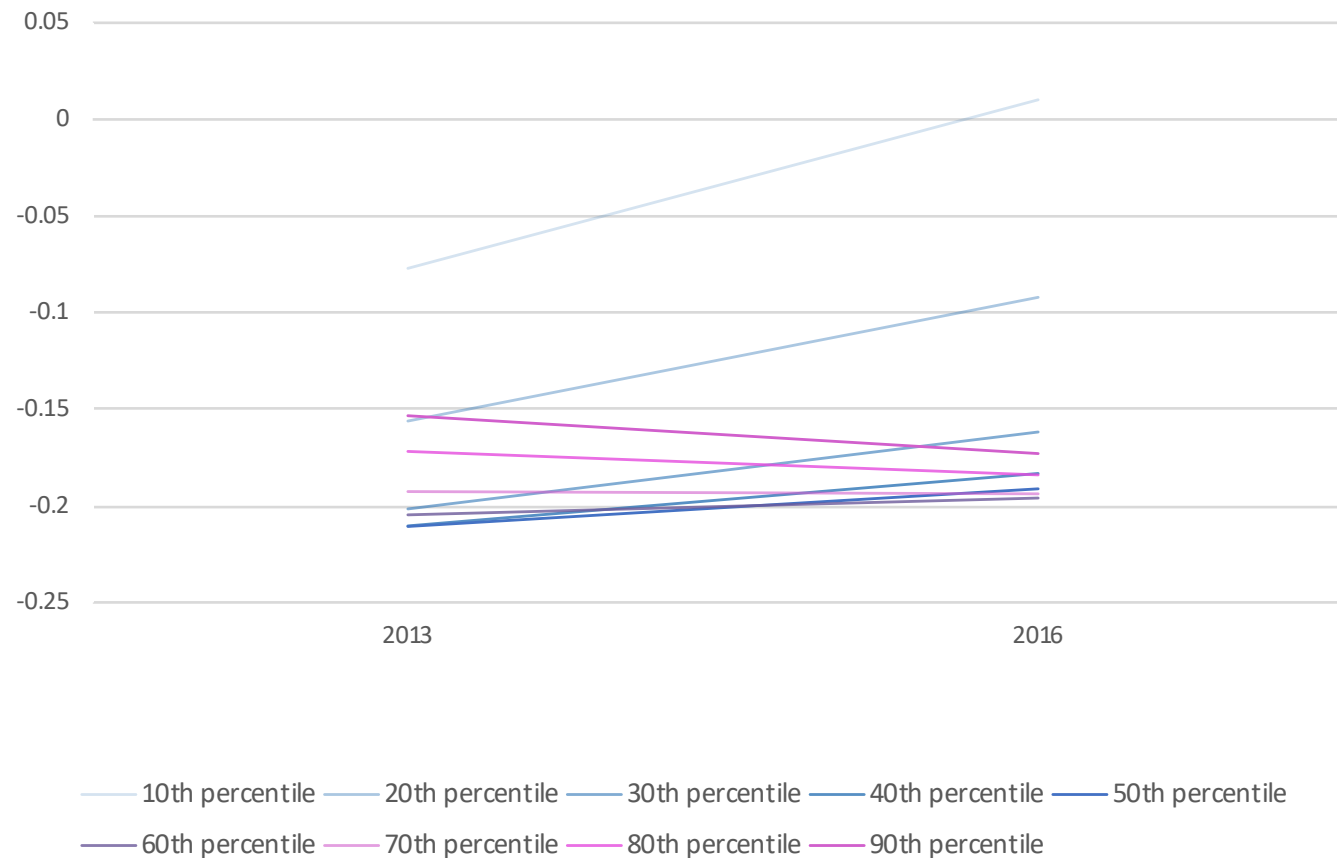
- Predicted **social engagement** scores for secondary schools with different levels-of-need



# Presenting the results

## Local Schools, Local Decisions (LSLD) evaluation

- Predicted **social engagement** scores for secondary schools with different levels-of-need



# Scoping and operationalising research questions

## **Reading Recovery (RR) evaluation**

- Literacy intervention targeting students in the bottom 20% of Year 1
- Involves one-to-one literacy tuition over a 12 to 20 week time period
- Offered in over half (approximately 60%) of NSW government primary schools
- In 2018, approximately 14% of all Year 1 students participate in the intervention (costing \$50M)

## **Are literacy outcomes for students who participate in RR greater than those for comparable students who do not participate in RR?**

- Possible to identify counterfactual potential outcomes using quasi-experimental methodologies
  - Requires good data and diagnostics
  - Also requires some untestable assumptions

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- Map data to outcomes
  - Use Literacy Continuum data from the end of Year 1
  - Also include baseline data from Term 4 Kindergarten and other student- and school-level factors to control for the impact of important confounders
- Formalise analysis approach
  - Use a series of ordered logistic mixed-effects regression models to estimate the effect of RR
  - Model the interaction between treatment and baseline literacy measures to assess treatment effect heterogeneity



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## Reading Recovery (RR) evaluation

- Features of the policy/initiative

$$\text{treat}_{js} \begin{cases} = 1 & \text{if student } j \text{ in school } s \text{ was a Reading Recovery student} \\ = 0 & \text{otherwise} \end{cases}$$

- Map data to outcomes

$$y_{jsa} \begin{cases} = 1 & \text{if student } j \text{ in school } s \text{ was placed in the first cluster of the } a^{th} \text{ Literacy Continuum aspect at the end of Year 1} \\ = 2 & \text{if student } j \text{ in school } s \text{ was placed in the second cluster of the } a^{th} \text{ Literacy Continuum aspect at the end of Year 1} \\ \vdots & \\ = K & \text{if student } j \text{ in school } s \text{ was placed in the } k^{th} \text{ cluster of the } a^{th} \text{ Literacy Continuum aspect at the end of Year 1} \end{cases}$$

for  $a = 1, 2, \dots, 7$  Literacy Continuum aspects

- Formalise analysis approach

$$\begin{aligned} \Pr(y_{js} > k) = & g(\beta_1 \cdot \text{treat}_{js} + \beta_2 \cdot \text{T4 K Reading } 2_{js} + \beta_3 \cdot \text{T4 K Reading } 3_{js} + \beta_4 \cdot \text{T4 K Reading } 4_{js} + \\ & \beta_5 \cdot (\text{treat}_{js} \cdot \text{T4 K Reading } 2_{js}) + \beta_6 \cdot (\text{treat}_{js} \cdot \text{T4 K Reading } 3_{js}) + \beta_7 \cdot (\text{treat}_{js} \cdot \text{T4 K Reading } 4_{js}) + \\ & \sum_{c=1}^{34} \gamma_c \cdot x_{cjs} + u_s - \alpha_k), \end{aligned}$$

for  $j = 1, 2, \dots, n_s$  students,  $s = 1, 2, \dots, S$  schools,  $c = 1, 2, \dots, 34$  control covarites, and  $k = 1, 2, \dots, K - 1$  cutpoints

# Scoping and operationalising research questions

## Reading Recovery (RR) evaluation

- Features of the policy/initiative

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# Presenting the results

Lit. Cont. Aspect	Lit. Cont. Aspect Level (T4K)	Odds Ratio	Lit. Cont. Aspect	Lit. Cont. Aspect Level (T4K)	Odds Ratio
Reading Texts	Level 1 or below	2.67*	Phonics	Level 1 or below	0.96
	Level 2	1.50		Level 2	1.01
	Level 3	0.42*		Level 3	0.28*
	Level 4 or above	0.09*		Level 4 or above	0.14*
Comprehension	Level 1 or below	1.3	Phonemic Awareness	Level 1 or below	0.85
	Level 2	0.53*		Level 2	0.52*
	Level 3	0.30*		Level 3	0.29*
	Level 4 or above	0.13*		Level 4 or above	0.22*
Aspects of Writing	Level 1 or below	0.98	Concepts about Print	Level 1 or below	1.11
	Level 2	0.40*		Level 2	0.53*
	Level 3	0.22*		Level 3	0.33*
	Level 4 or above	0.11*		Level 4 or above	0.05*
Aspects of Speaking	Level 1 or below	0.78			
	Level 2	0.51*			
	Level 3	0.44*			
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# Scoping and operationalising research questions

## **Reading Recovery (RR) evaluation**

- Features of the policy/initiative
  - Literacy intervention targeting students in the bottom 20% of Year 1
- Map data to outcomes
  - Use Literacy Continuum data from the end of Year 1
  - Also include baseline data from Term 4 Kindergarten and other student- and school-level factors to control for the impact of important confounders
- Formalise analysis approach
  - Use logistic regression model to estimate conditional probabilities of treatment for each student
  - Match students based on the estimated probabilities
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# Scoping and operationalising research questions

## Reading Recovery (RR) evaluation

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- Step 1 –  $\Pr(\text{treat}_j = 1) = g\left(\sum_{c=1}^{37} \gamma_c \cdot x_{cj}\right),$

for  $j = 1, 2, \dots, n$  students, and  $c = 1, 2, \dots, 37$  control covarites



# Scoping and operationalising research questions

## Reading Recovery (RR) evaluation

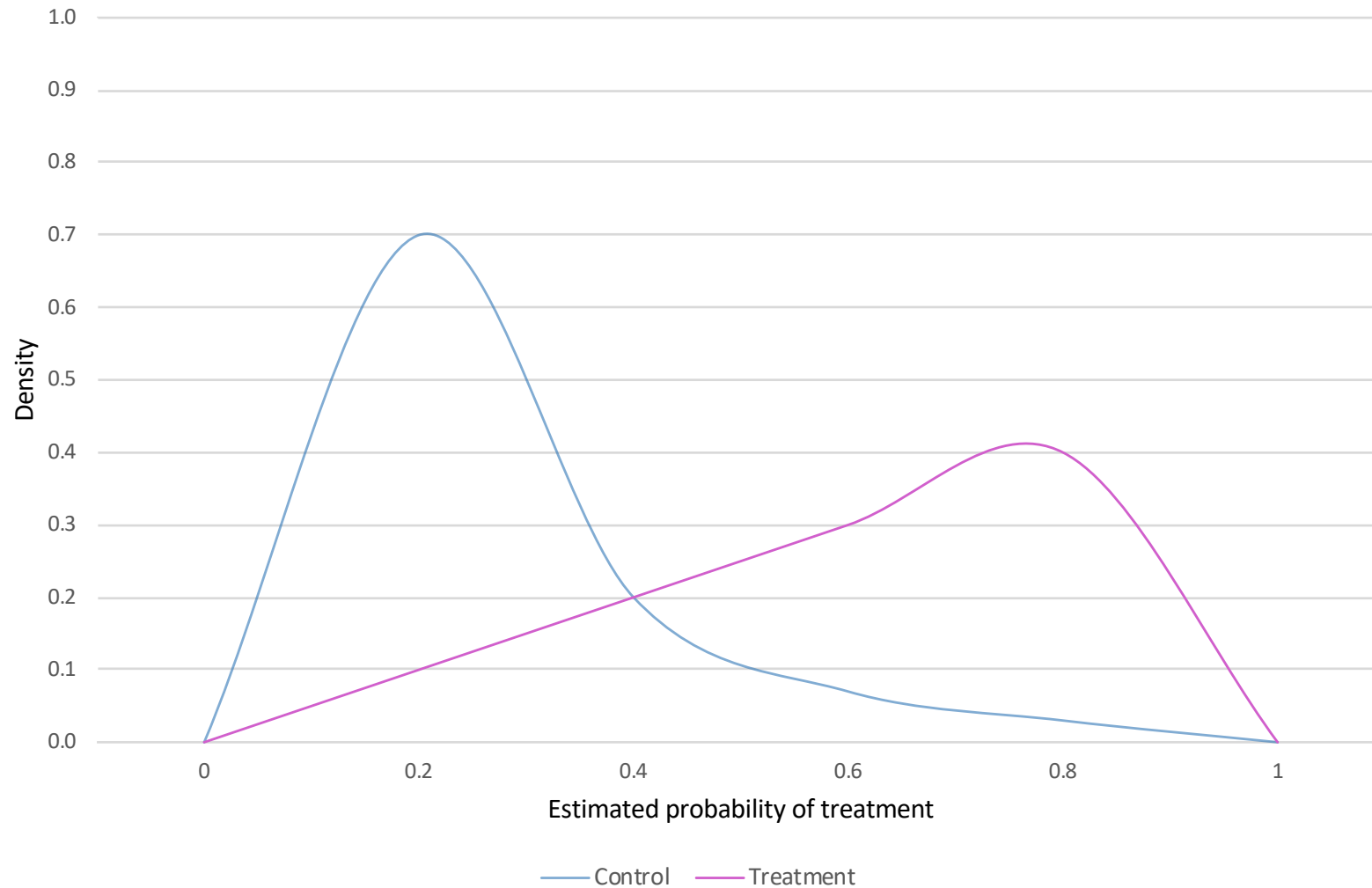
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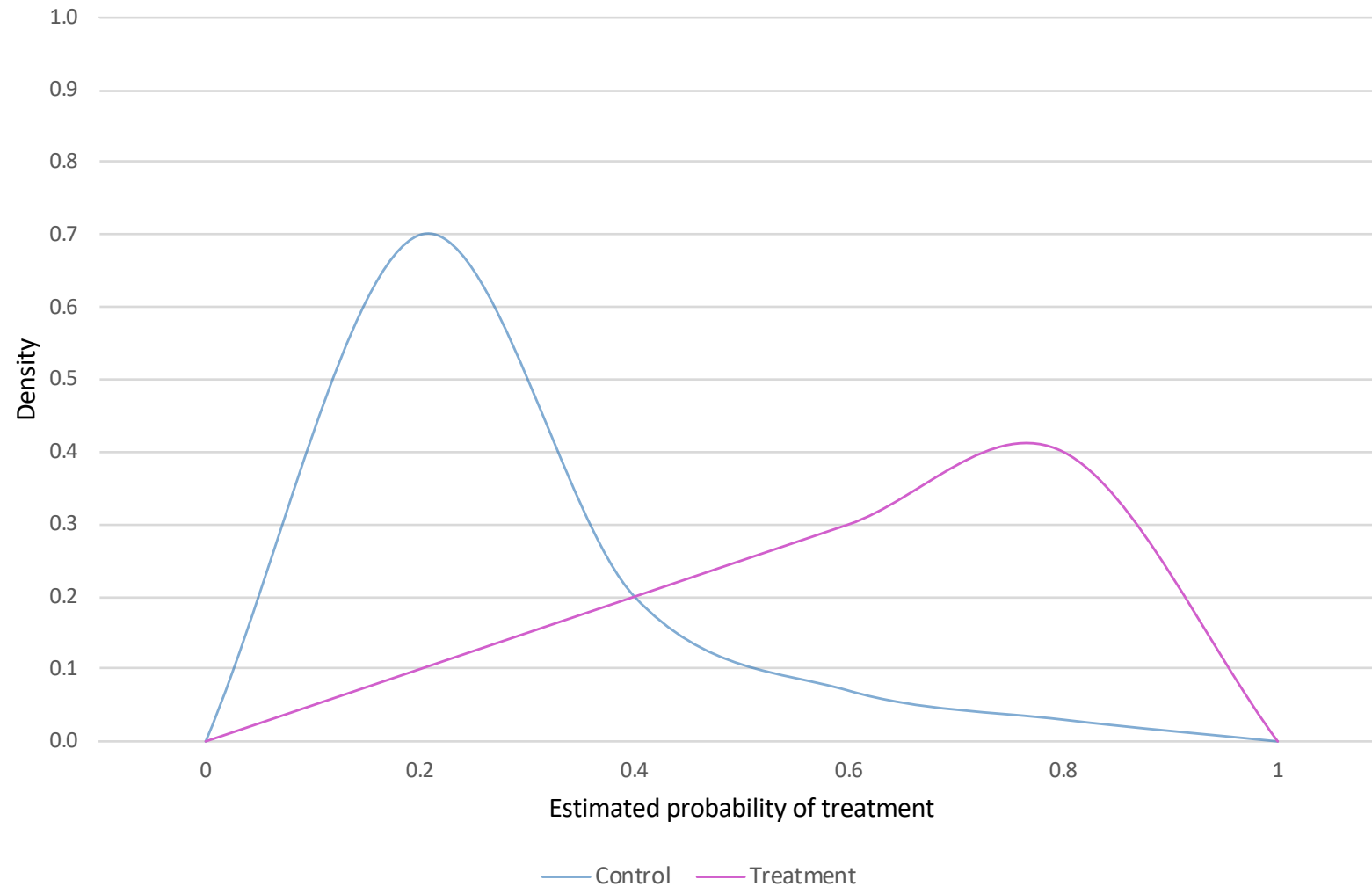
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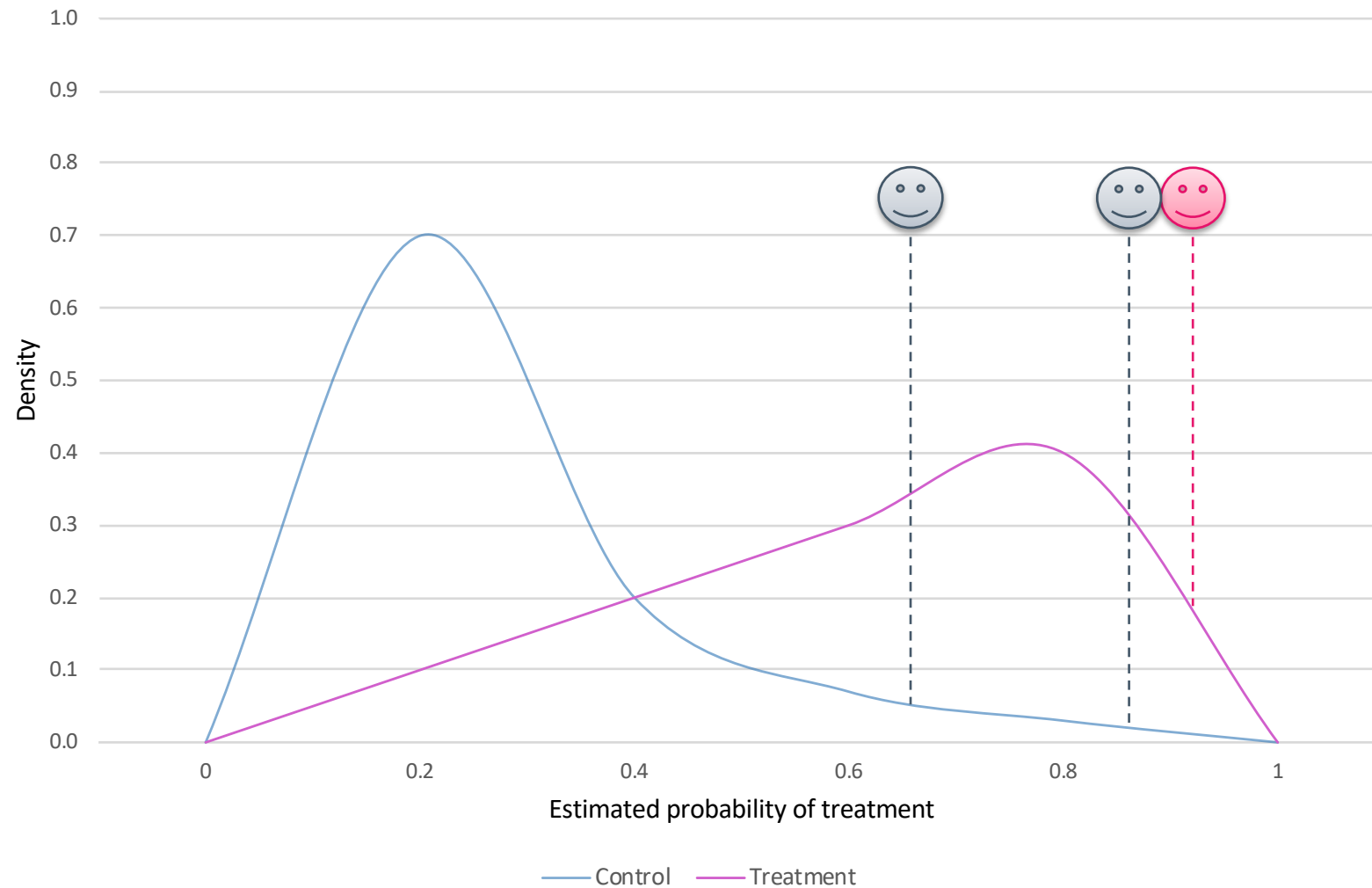
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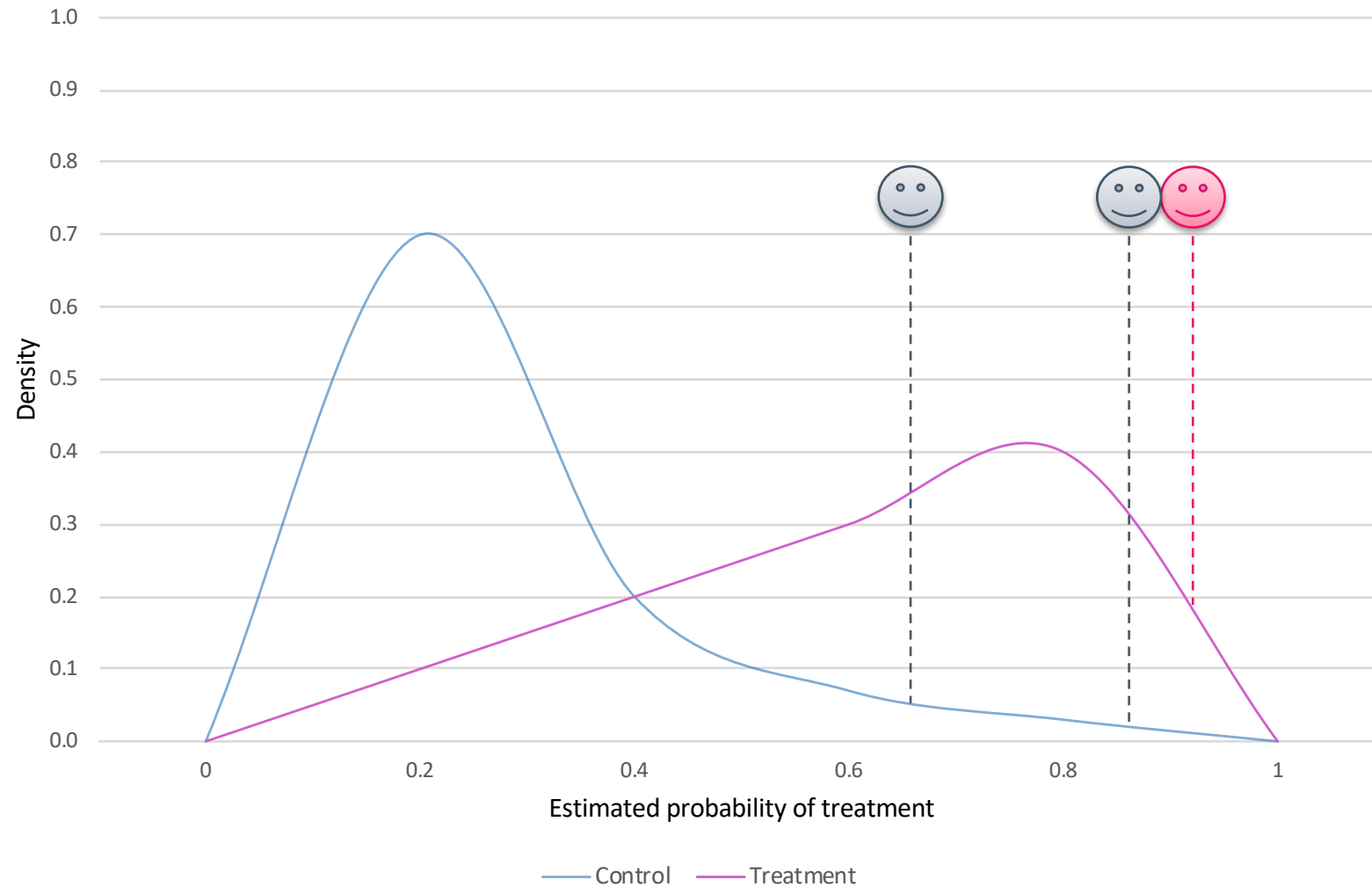
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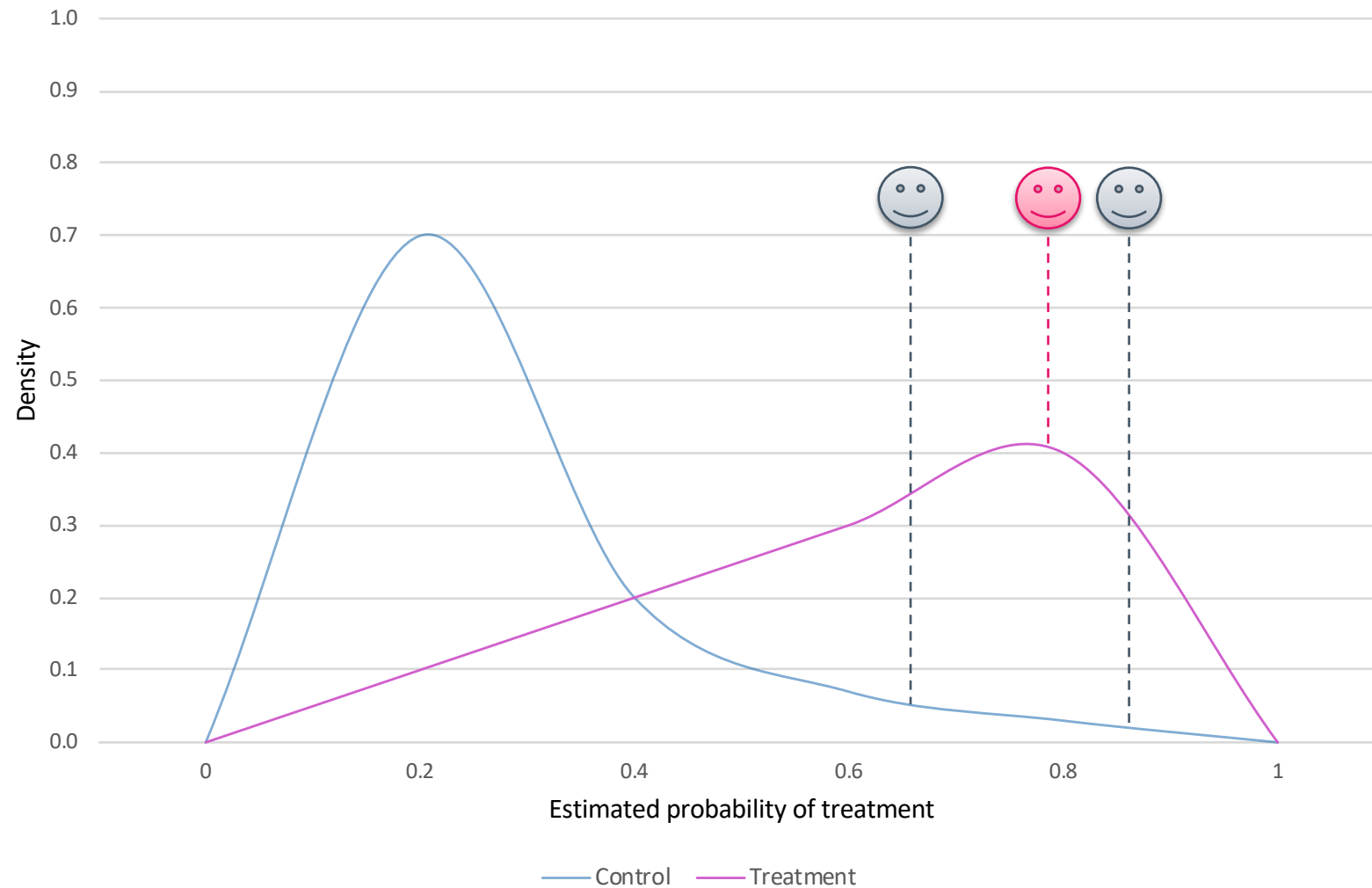
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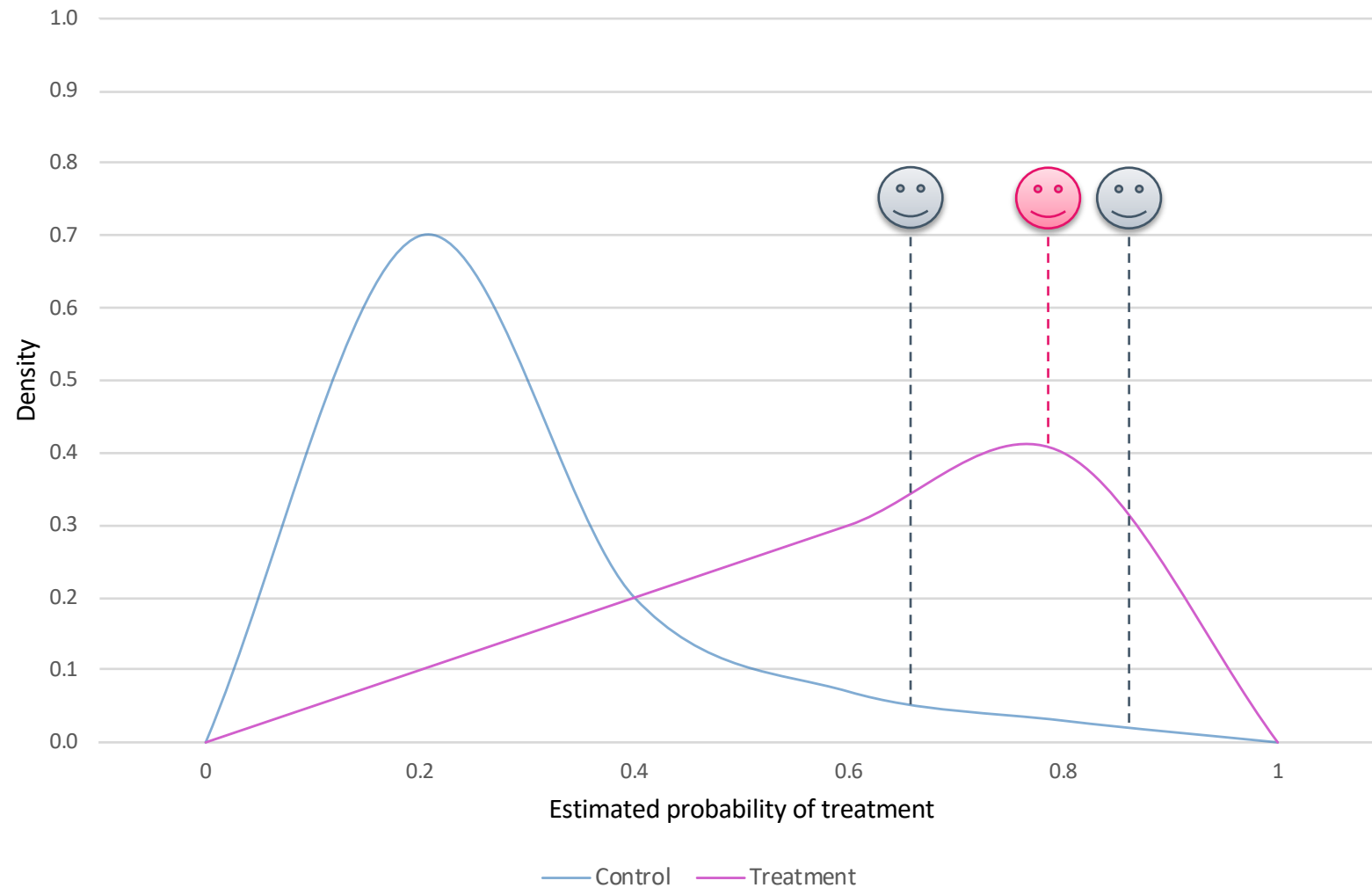
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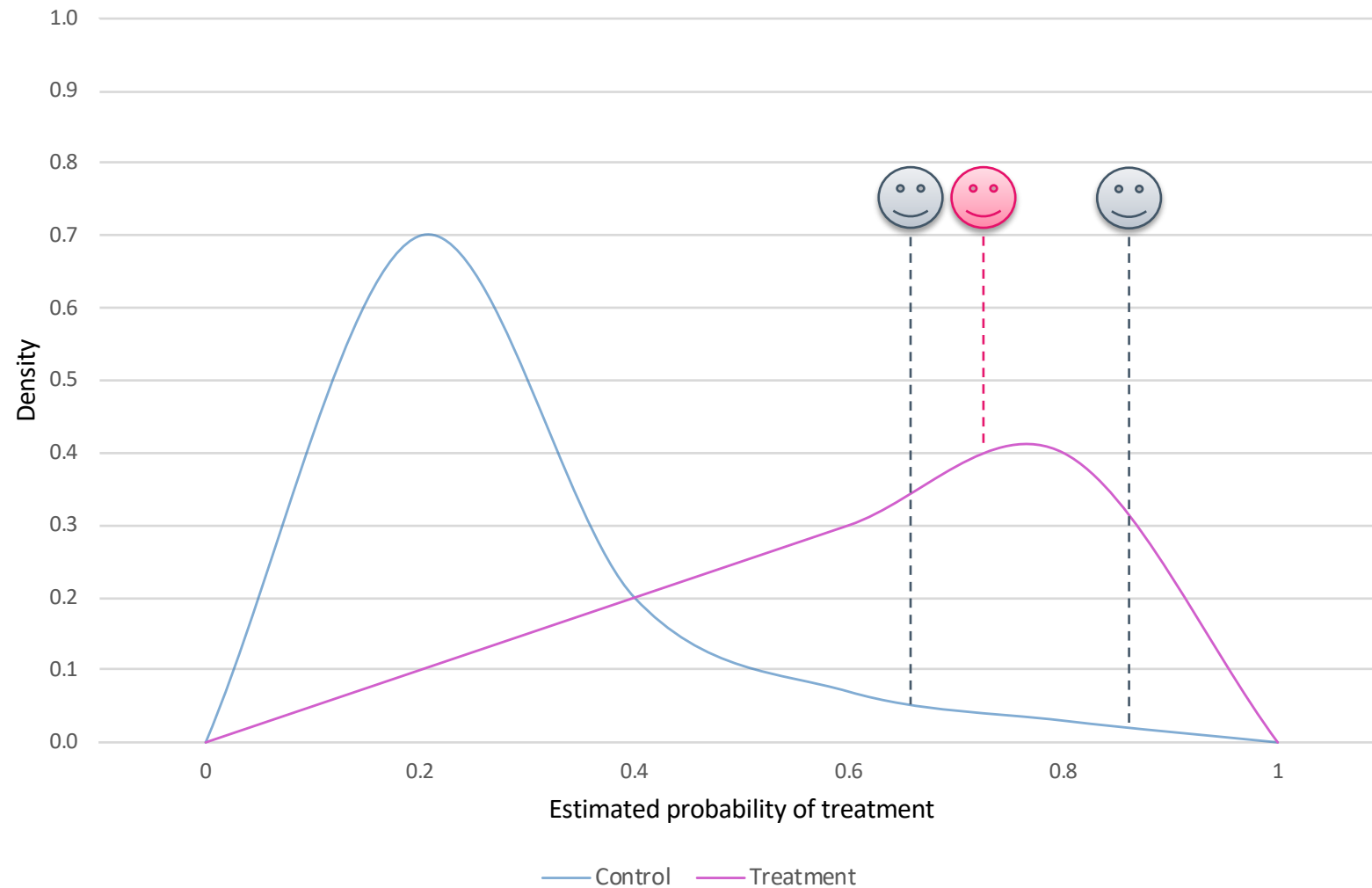
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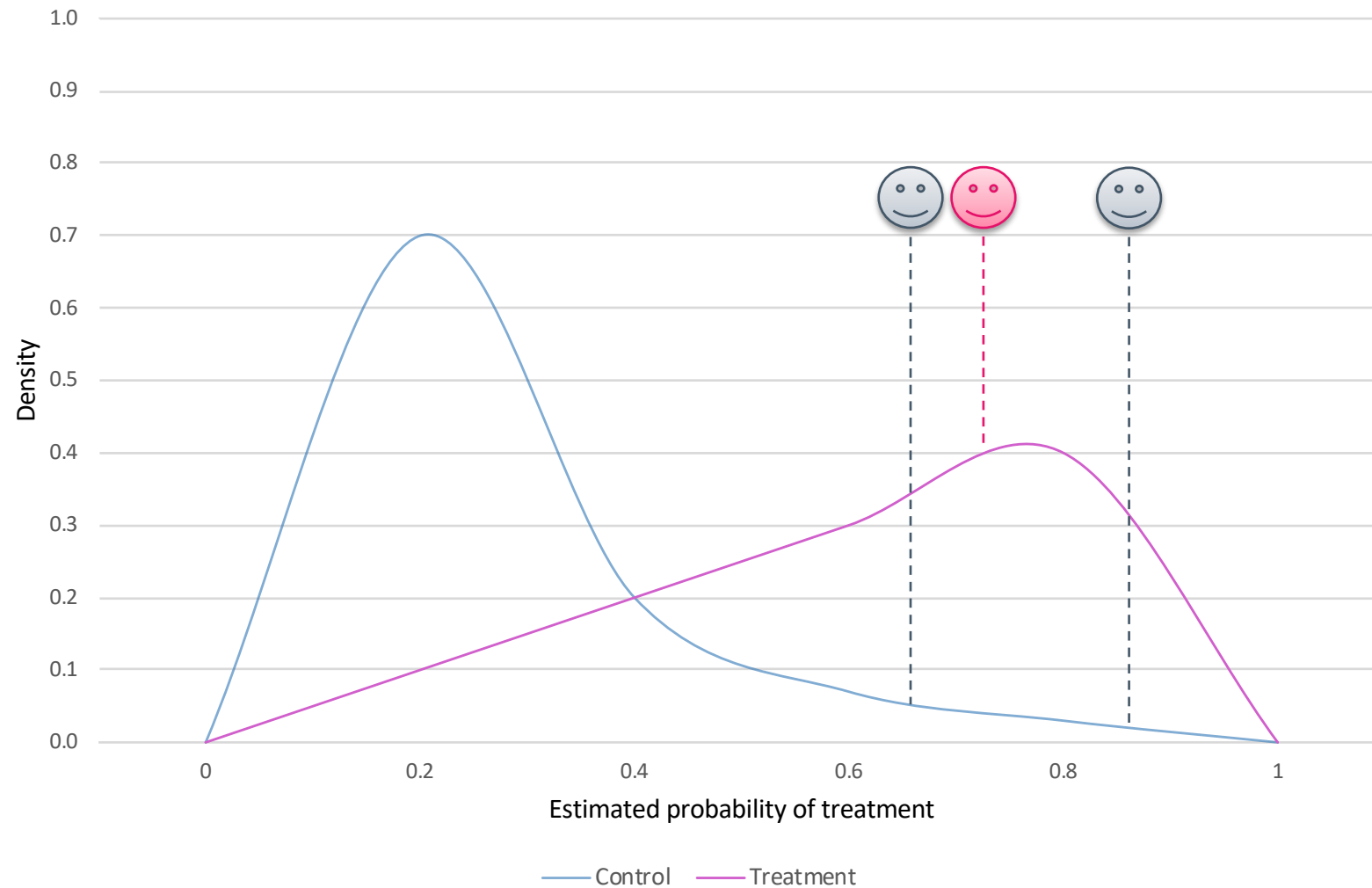
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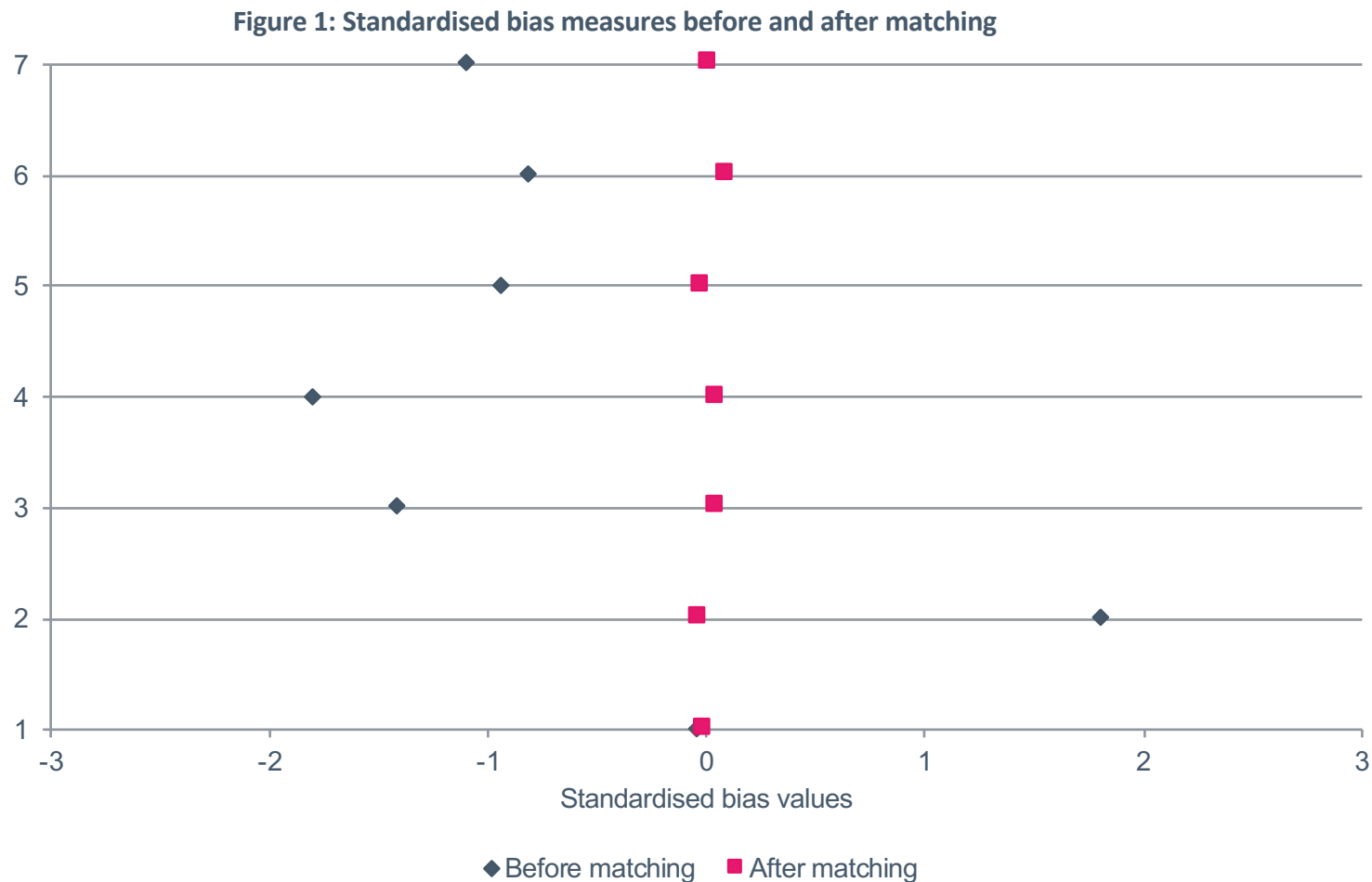
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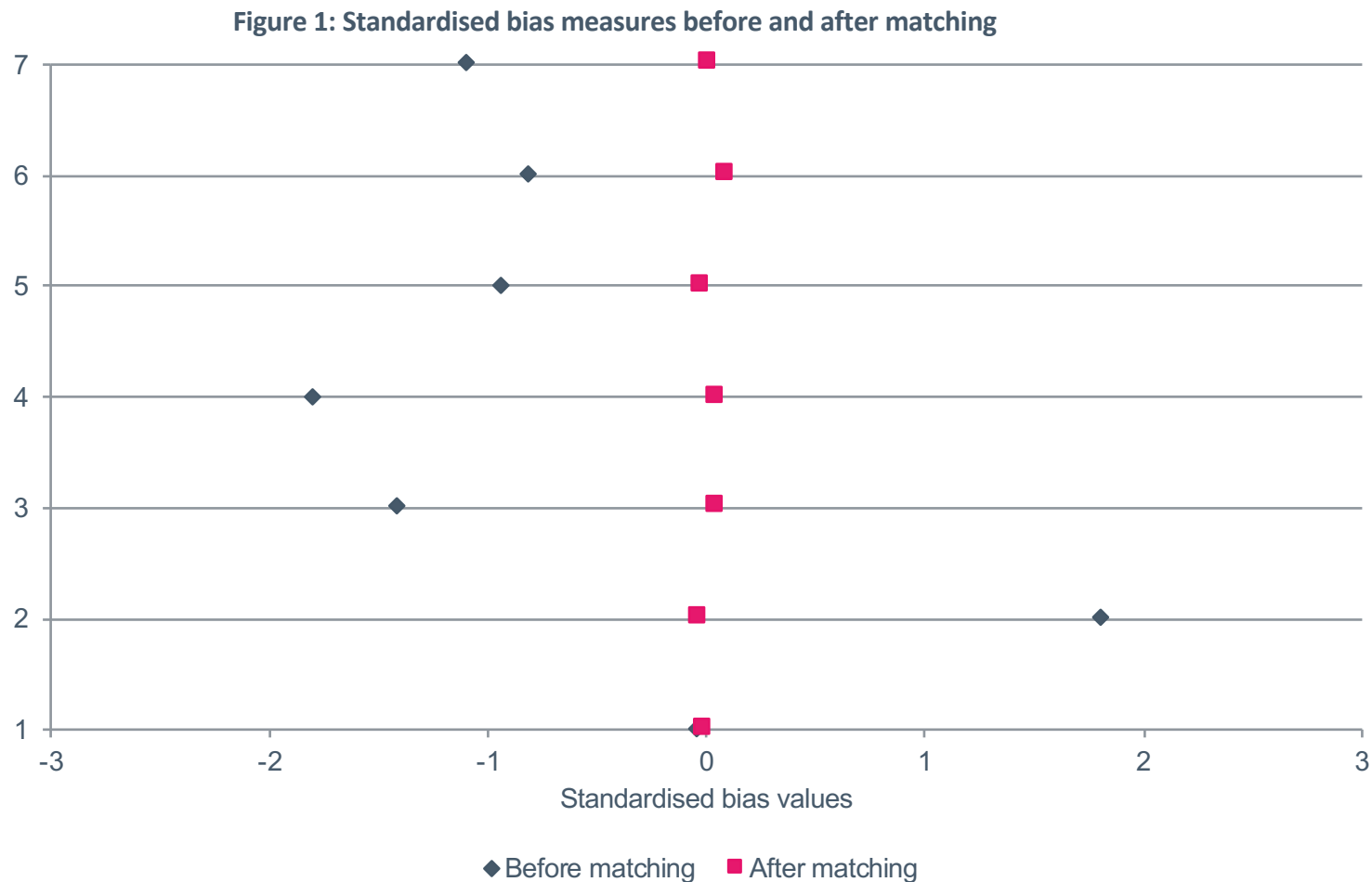
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# Influencing the research design phase

## **Literacy and Numeracy Action Plan (LNAP) Phase 2 evaluation**

- Features of the policy/initiative (\$85M)
  - Instructional leadership
  - Diagnostic assessment
    - Transition from NSW Literacy and Numeracy Continua to new Learning Progressions
  - Differentiated teaching
  - Tiered interventions

## **Does the Strategy result in improved K-2 student outcomes?**

- Transition to new Learning Progressions means we will not have the same outcome measures across treatment arms
- Use historical data to select a sample of similar schools for early transition to Learning Progressions



# Influencing the research design phase

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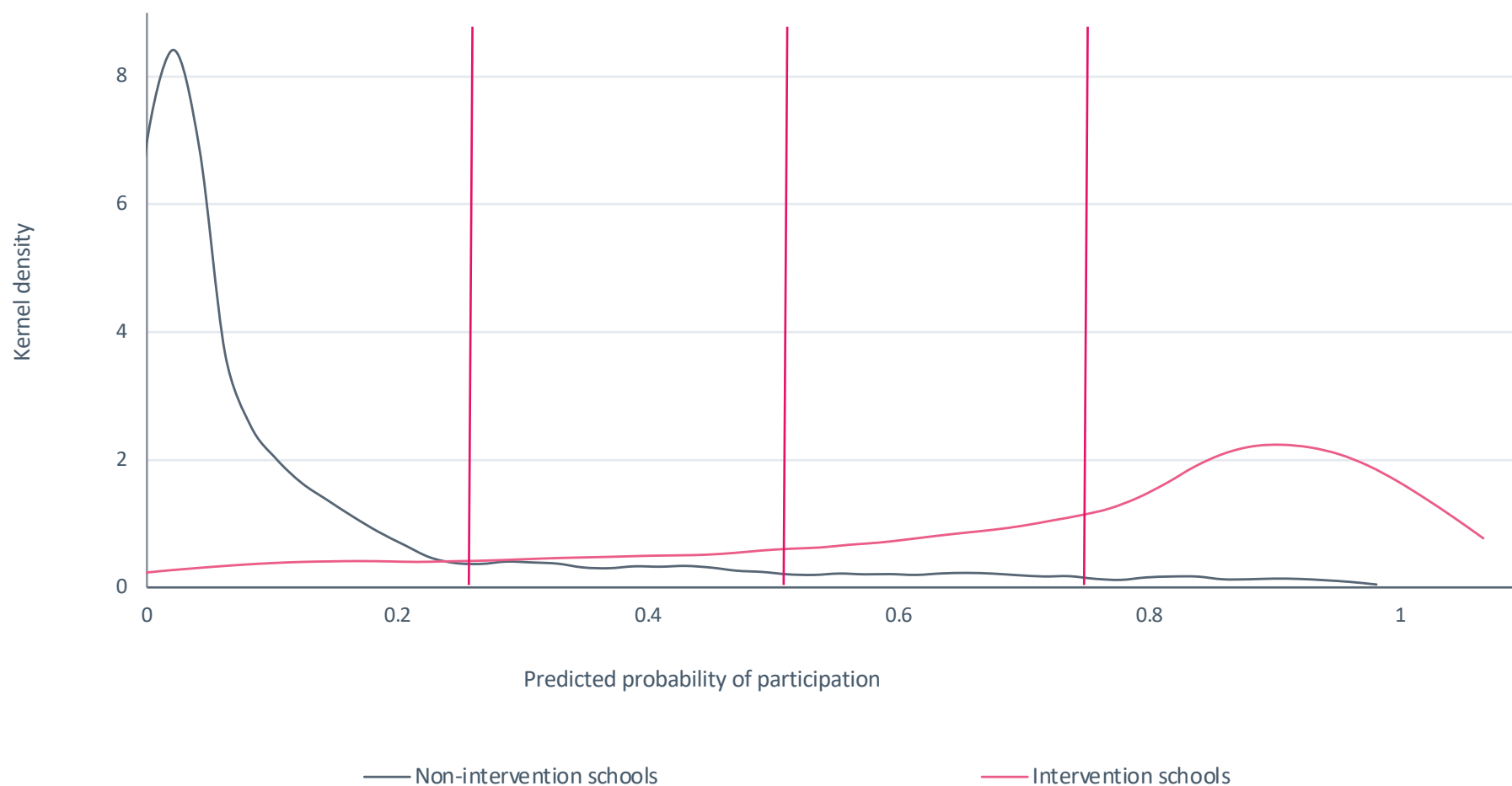
- Our goal was to estimate the probability that each school would be involved in the LNAP in 2017 using historical student data
  - Schools with similar probabilities of treatment are expected to have similar levels of the observed covariates
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- We selected all the Kindergarten students who were enrolled in a public school in the first term of 2013 ( $n = 71,633$ ), tracked their school movements and academic performance up to Year 3, and then used a school-level logistic regression model to estimate the conditional probabilities

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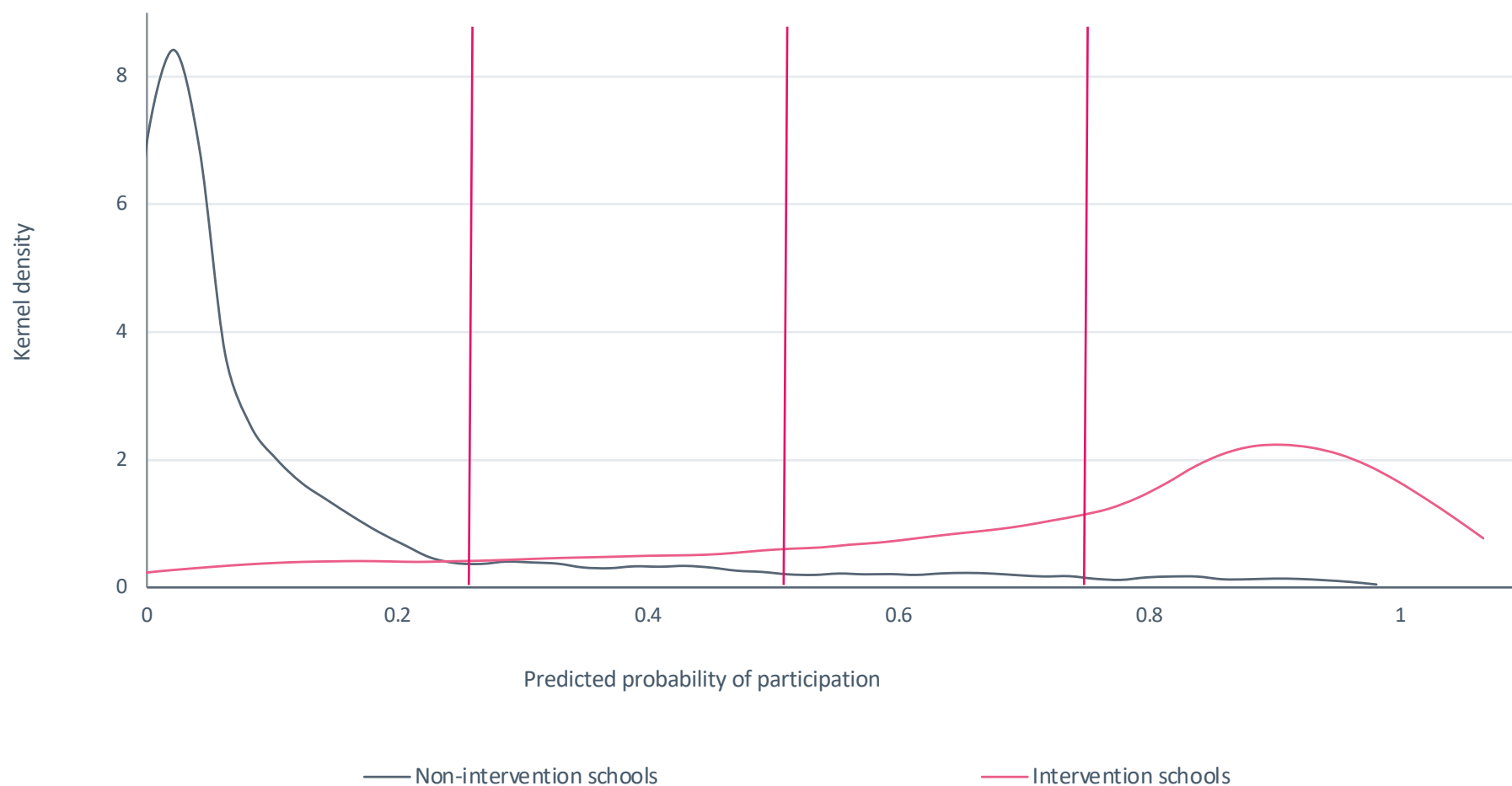
# Influencing the research design phase



**Table 2: Distributions of the intervention and non-intervention schools across the four strata**

	Strata 1	Strata 2	Strata 3	Strata 4	Total
Non-intervention schools	829 (86.26%)	73 (7.60%)	37 (3.85%)	22 (2.29%)	961
Intervention schools	50 (10.20%)	58 (11.84%)	96 (19.59%)	286 (58.37%)	490

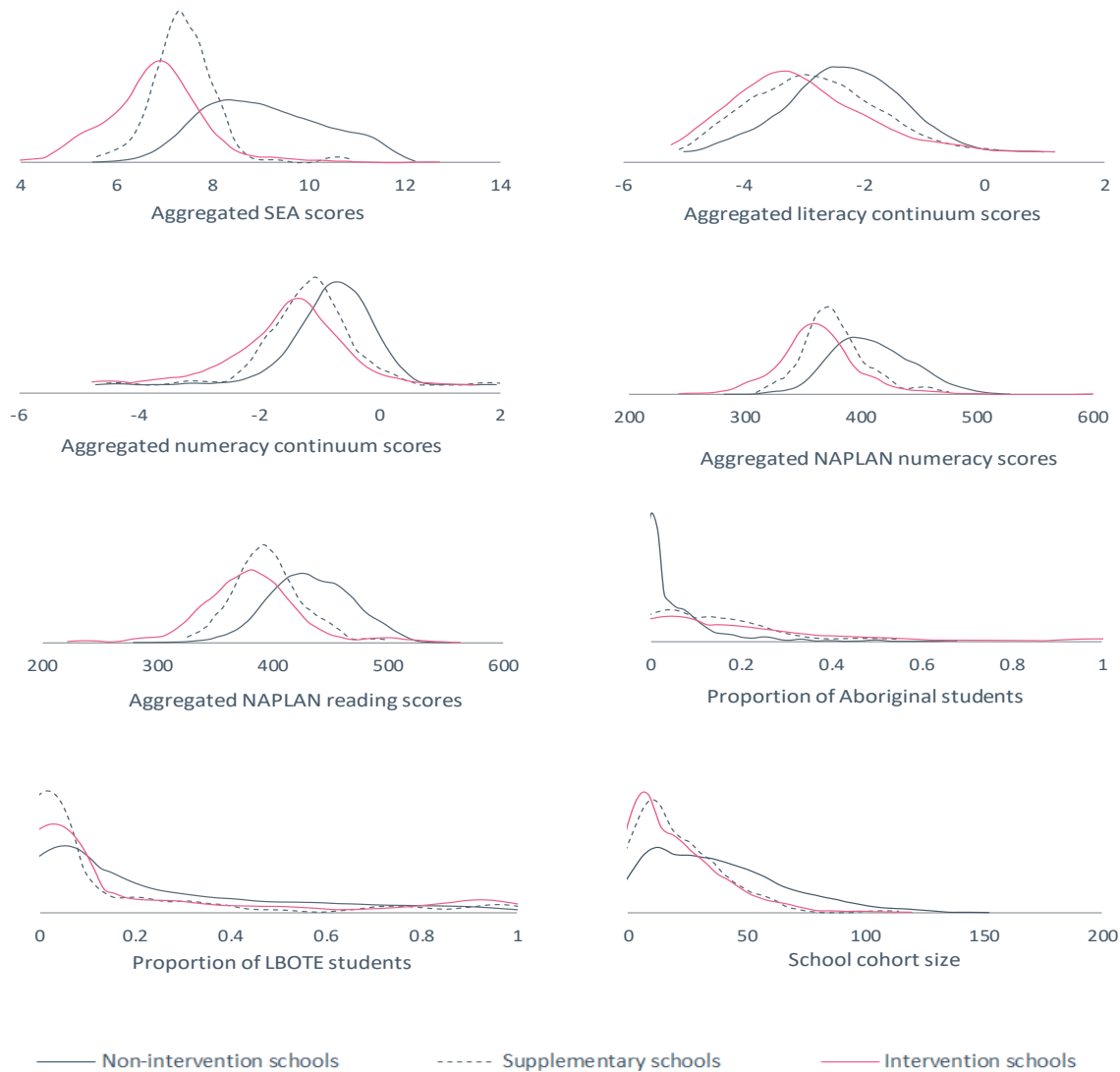
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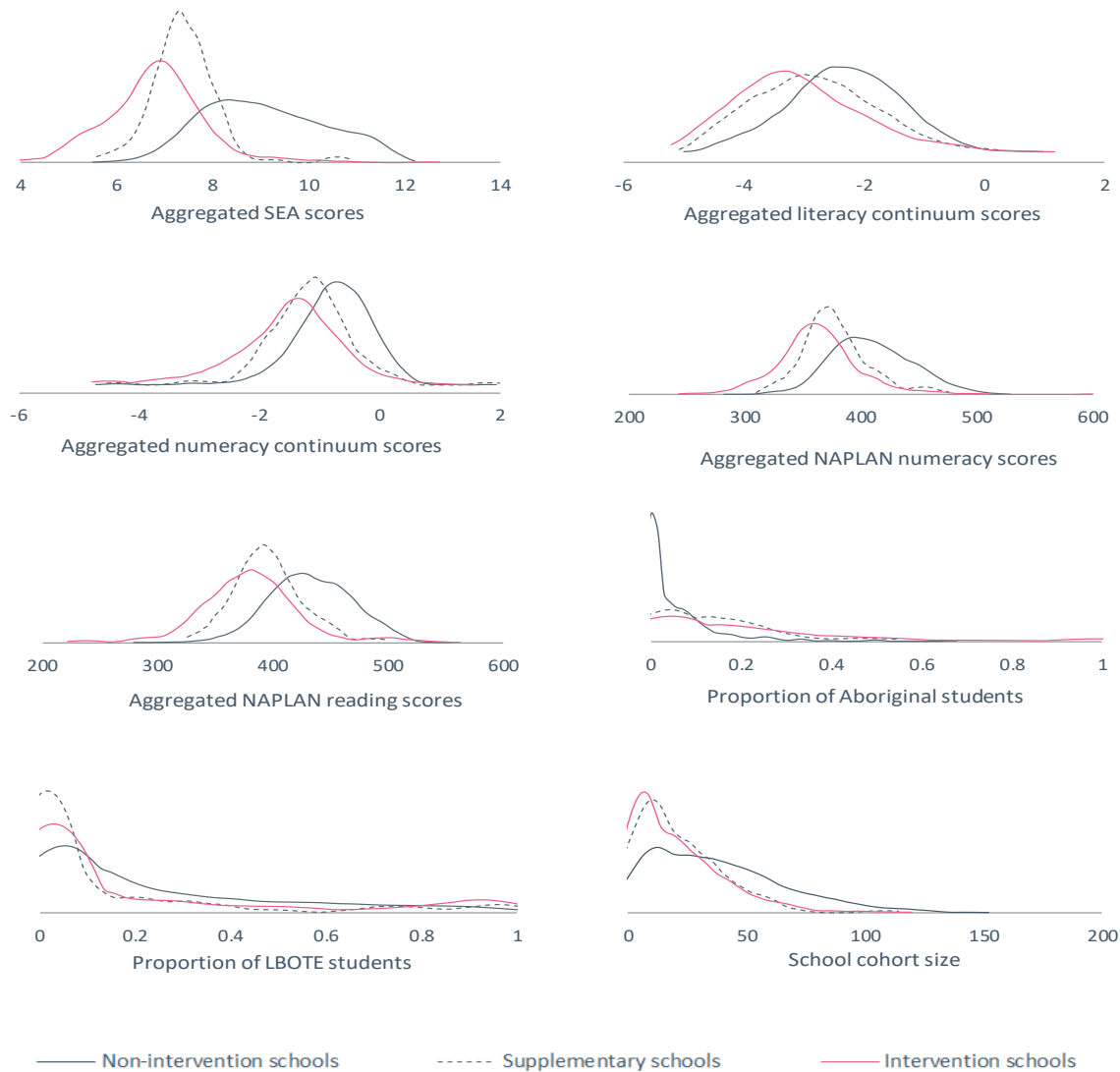
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# Influencing the research design phase



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# Final thoughts

- Where possible, consider an RCT
  - But...
- Without randomisation, advanced statistical methods can help answer your evaluation questions: e.g.
  - Use program logic to look for differential effects (dose/response)
  - Create a pseudo-control group **after** the fact
  - Create a comparison group **before** data collection (without randomisation)
- It is possible to convey complex statistical findings in a easy to understand manner



# Get in touch with CESE

- Send us an email – [info@cese.nsw.gov.au](mailto:info@cese.nsw.gov.au)
- Follow us on Twitter - [@nswcese](https://twitter.com/nswcese)
- Sign up to our newsletter – [www.cese.nsw.gov.au/contact-us](http://www.cese.nsw.gov.au/contact-us)

