

# Evaluating the Progress of Complex Programmes: A Scoring Procedure

Kathryn Cairns, Janet Clinton and Sarah  
Appleton

Centre for Health Services Research & Policy



## Today

- The challenge
- Our solution
- Stakeholder response
- Strengths and challenges
- Applications



## The Challenge



- The health sector is seeing increasingly complex, multi-level programmes, with many different stakeholders, each with unique priorities
- With so much going on within a programme, how do you make accurate judgments about progress and impact, and present this information so that it is meaningful for stakeholders?

## The Evaluation of Let's Beat Diabetes



- Let's Beat Diabetes (LBD) takes a comprehensive approach to tackling diabetes in Counties Manukau, focusing on those with diabetes as well as their healthy and at-risk populations
- The whole-of-society, whole systems approach includes 10 Action Areas
- Evaluation aims

## Our Solution



- Developed a scoring procedure to allow for judgments about progress in relation to nine key variables considered important for success
- Scoring at multiple levels within the programme based on multiple layers of information:
  - Initiative level
  - Action Area level
  - Programme as a whole
- When combined these datasets provide an overview of the current status of the initiatives, Action Areas and the programme as a whole.

## Developing the Scoring Rubric



- Literature review
  - Identify evaluation variables
  - Identify key indicators of success for each of the evaluation variables and develop scoring rubric
- Standard Setting workshop with stakeholders
  - Identify stakeholder views about what 'successes' and 'challenges' might look like in their programme
- Findings from each year of the evaluation used to guide and refine rubric and process

## Scoring Variables



Evaluation Variable	Definition	Scoring
<b>Meeting KPIs</b>	Degree to which the initiative or Action Area met their KPIs to date.	No information = 0 Unmet = 1-3 Partially met = 4-7 Met = 8-10
<b>Adaptation</b>	Changes to plans or KPIs to suit context. Based on recorded change.	No information = 0 Low = 1 Medium = 2-3 High = 4-5
<b>Degree of Implementation</b>	Degree to which the programme or goals have been implemented	No information = 0 Low = 1-3 Medium = 4-7 High = 8-10
<b>Organisational Development</b>	Degree to which the Action Area or initiatives have organisational structures.	No information = 0 Low = 1-3 Medium = 4-7 High = 8-10
<b>Progress</b>	Overall view of the progress made towards goals.	No information = 0 Low = 1-3 Medium = 4-7 High = 8-10

## Scoring Variables



Evaluation Variable	Definition	Scoring
<b>Collaboration</b>	Degree of partnership or relationship.	No information = 0 Low = 1-3 Medium = 4-7 High = 8-10
<b>Cohesion</b>	Degree of team work, compatibility and cooperation	No information = 0 Low = 1-3 Medium = 4-7 High = 8-10
<b>Sustainability</b>	Degree of programme sustainability.	No information = 0 Low = 1-3 Medium = 4-7 High = 8-10
<b>Evaluation Readiness</b>	The preparedness to begin evaluation.	No information = 0 Low = 1-3 Medium = 4-7 High = 8-10

## Gathering Evidence



- Three primary data sources were collected to inform the scoring process:
  - Document analysis of meeting minutes, programme resources and other circulated material provided to the evaluation team by LBD.
  - In-depth interviews with LBD management, Action Area (AA) and initiative leaders.
  - Self-completion questionnaires with AA and initiative leaders to identify the organisational development, collaboration, coordination and sustainability of LBD.

## Method



- Collect data
  - Interviews, documents from stakeholders and surveys
- Collation of information from all data sources
  - develop a scoring spreadsheet and a data supplement
- Scoring

## Scoring



- Expert group independently assess progress of each Action Area on all of its stated initiatives.
- Scoring on the basis of the presence or absence of key markers
- Judgments based on information from 3 key data sources
- Progress of programme as a whole inferred by means analysis of the scores from each of the Action streams

## Example

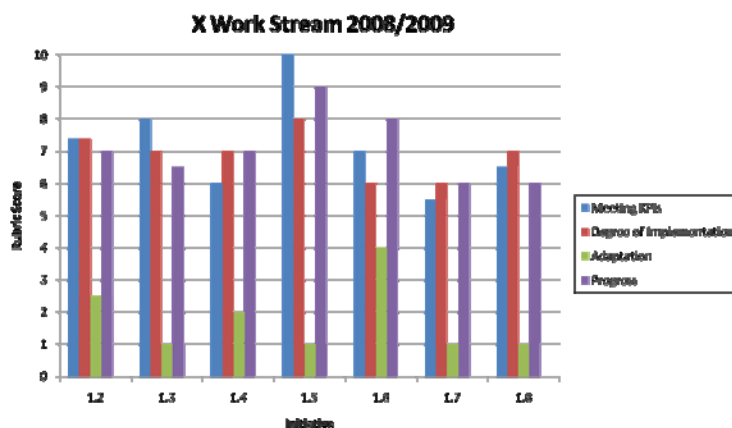


- Scoring Variable: Organisational Development
- Key markers:
  - Governance structures operating appropriately thereby implementing key roles such as guidance, decision making and information sharing.
  - Routinely identify and implement strategies for improvement, along with clearly defining team member roles and maintaining collaborative decision making processes.
  - Goal formation, leadership engagement, information flow, innovation, reflective activities, communication, collaboration and coordination
  - Smoothly and efficiently work in partnership with other organisations, establishing links and building co-operative relationships.
- A scale of 10 used to provide the sensitivity needed to represent the LBD programme



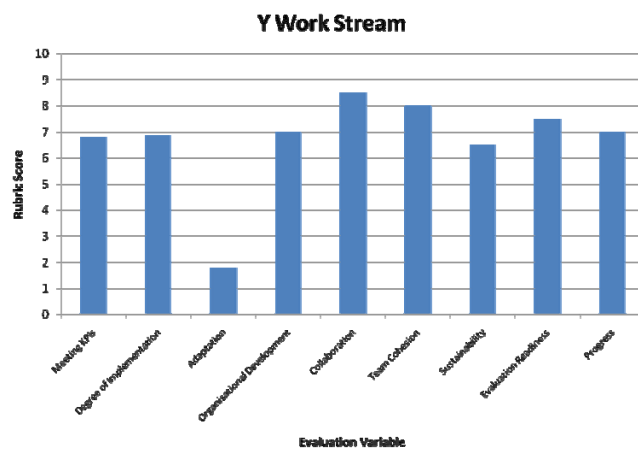
## The Final Product

- Progress at the **initiative** level



## The Final Product

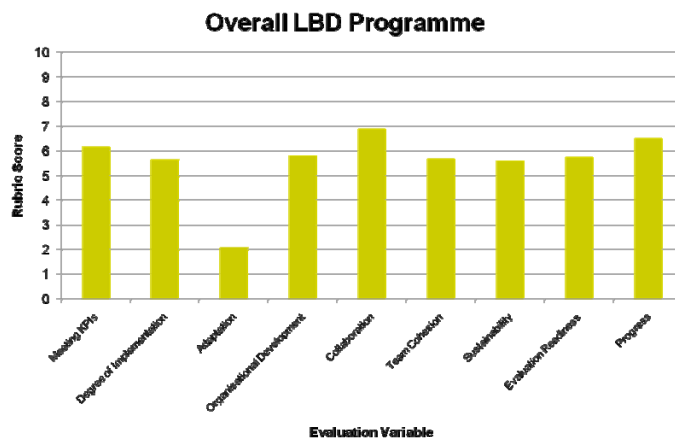
- Progress at the **Action Area** level



## The Final Product



- Progress at the **programme** level



## The Report



- Given the sensitivity of these judgments, it is important that sufficient contextual detail is provided in the report
- Changes over time?
- End with summary of progress, and recommendations based on the data
- Comprehensive executive summary for those that will not read the full report



## Stakeholder response



- Given complexity of scoring procedure, initially some confusion
- Evaluation of initiative / Action Area versus evaluation of initiative / Action Area *leader*
- Stakeholders generally have found the process useful for the work they are doing and for future planning etc.
- Satisfies desire for “crunchy numbers”, as well as providing important process information and identifying gaps and opportunities within the area

## Strengths



- Describes the type, quality and amount of activity that actually happens in the programme;
- Provides a measure of the fidelity of the programme;
- Gives an overview of the organisational development of the programme;
- Rich source of data across the life of a programme
  - Can track progress over a number of years
  - Allows for the identification of trends over time.

## Strengths cont.



- Transparent process
- Triangulation of multiple sources of data
- Facilitates organisational learning and evidence-based planning
  - Initiative, Action Area and programme level
- Stakeholders can be made aware of evaluation variables
- Encourages other evaluation activities

## Challenges



- Timing of reporting
- Engaging reluctant stakeholders
- Obtaining documentary evidence
- Discrepant views of key individuals from same area
- Data doesn't provide for judgments about Action Area's relative progress across the board

## Applications



- This procedure was designed to monitor the progress of complex, multi-level programmes within many different domains, including but not limited to health and education
- Scoring rubric is designed to assess nine core components of any programme
- Innovative, transparent and systematic procedure

## Thank you



- Questions?
- Further communications
  - [k.cairns@auckland.ac.nz](mailto:k.cairns@auckland.ac.nz)
  - [www.auckland.ac.nz](http://www.auckland.ac.nz)

